

United States Department of Agriculture  
Agricultural Marketing Service | National Organic Program  
Document Cover Sheet

<https://www.ams.usda.gov/rules-regulations/organic/petitioned-substances>

Document Type:

**National List Petition or Petition Update**

A petition is a request to amend the USDA National Organic Program's National List of Allowed and Prohibited Substances (National List).

Any person may submit a petition to have a substance evaluated by the National Organic Standards Board (7 CFR 205.607(a)).

Guidelines for submitting a petition are available in the NOP Handbook as NOP 3011, National List Petition Guidelines.

Petitions are posted for the public on the NOP website for Petitioned Substances.

**Technical Report**

A technical report is developed in response to a petition to amend the National List. Reports are also developed to assist in the review of substances that are already on the National List.

Technical reports are completed by third-party contractors and are available to the public on the NOP website for Petitioned Substances.

Contractor names and dates completed are available in the report.

# Sucrose Octanoate Esters

## Crops and Livestock

### Identification

2	<b>Chemical Names:</b>	14
3	sucrose octanoate esters	15 <b>CAS Numbers:</b>
4		16 42922-74-7 (mono-octanoate)
5	<b>Other Name:</b>	17 58064-47-4 (dioctanoate)
6	sucrose octanoate; alpha-D-glucopyranosyl - beta-	18
7	D-fructofuranosyl octanoate; sucrose caprylate;	19 <b>Other Codes:</b>
8	mono-, di-, and triesters of sucrose octanoate	20 OPP Chemical Code: 035300
9		21 EC/EINECS Number 256-002-9 (mono-octanoate)
10	<b>Trade Names:</b>	22 EC/EINECS Number 261-088-6 (dioctanoate)
11	Organishield Sucrose Octanoate (40%);	23 UNII: 7MUS7RP47D (mono-octanoate)
12	Organishield Sucrose Octanoate Manufacturing	24 UNII: J75MK4RJET (dioctanoate)
13	Use Product	25

### Summary

This limited scope technical report provides information to the National Organic Standards Board (NOSB) to support the sunset review of sucrose octanoate esters, listed at:

- 7 CFR 205.601(e)(10) in crop production as an insecticide (including acaricides or mite control) in accordance with approved labeling (per the substance's annotation).
- § 205.603(b)(10) in organic livestock, as a topical treatment, external parasiticide or local anesthetic as applicable, in accordance with approved labeling (per the substance's annotation).

Sucrose octanoate esters (SOEs) were petitioned in 2004 for addition to the National List of Allowed and Prohibited Substances (hereafter referred to as the "National List") at § 205.601 for use as an insecticide in organic crop production and at § 205.603 for use as an external parasiticide for organic livestock. The NOSB recommended their addition to the National List in 2005 (NOSB, 2005). The National Organic Program (NOP) implemented the recommendation in 2007, when it added SOEs to § 205.601(e) and § 205.603(b). Both listings state: "Sucrose octanoate esters (CAS #s 42922-74-7; 58064-47-4)—in accordance with approved labeling" ([72 FR 69569](#), December 10, 2007).

SOEs were renewed on the National List through the sunset review process in 2010 and 2015 (NOSB, 2010a, 2010b, 2015, 2015). In 2018, the NOSB recommended removing SOEs from the National List due to low reported use (NOSB, 2018), but the NOP renewed the listings in 2022 ([87 FR 10930](#), February 28, 2022). AMS renewed the listing due to the following factors:

1. Lack of approved alternatives: Most public comments favored keeping SOEs, emphasizing that their removal would negatively impact organic farmers and beekeepers. Commenters highlighted that SOEs are a key ingredient in OrganiShield, a widely used product in Integrated Pest Management (IPM) systems. They further stressed that no other available product offers the same combination of safety, efficacy, and organic compliance for crop and livestock production, reinforcing the need to maintain SOEs on the list.
2. Environmentally friendly pesticide: The use of sucrose octanoate esters benefits crop-friendly insects such as pollinators, biodegrades rapidly after use, and does not negatively impact the environment.
3. Change in market situation: Since the NOSB's 2018 recommendation, products have been registered with the EPA.

As sucrose octanoate esters are listed at § 205.601 and § 205.603, synthetic forms are allowed.

### Focus Questions

#### **Focus Question #1: Information needed on whether natural sources of raw materials are used in manufacturing SOEs.**

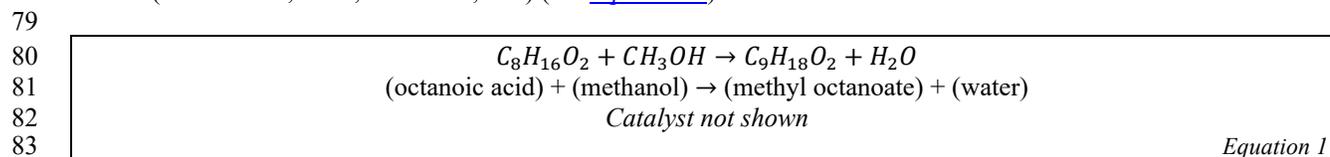
Sucrose octanoate esters (SOEs) are a class of compounds manufactured from sucrose and octanoic acid (Puterka et al., 2003). Producers use SOEs as biopesticides to control soft-bodied insects such as mites, aphids, whiteflies, etc.

66 (Buta et al., 1993; Cantrell et al., 2012; J. S. Hu et al., 2010; McKenzie et al., 2005; Puterka et al., 2003).<sup>1</sup> SOEs are  
 67 chemical analogs of the naturally occurring sugar ester isolates of *Nicotiana* plant species, and mimic their pest  
 68 control properties (Severson et al., 1984, 1985). SOEs are synthesized commercially, and the patented process  
 69 (Farone & Serfass, 1998) uses materials such as alcohol, several catalysts, and solvents, in addition to sucrose and  
 70 octanoic acid (Desai & Gruning, 1999; Huang et al., 2010; Song et al., 2006).

71  
 72 The steps involved in the synthesis of SOEs are detailed below, along with information on the sources of raw  
 73 materials.

#### 74 75 Step 1: Esterification of fatty acid

76 The first step in the synthesis of sucrose octanoate esters is to react octanoic acid (a C8 fatty acid) with methanol or  
 77 ethanol in the presence of a sulfuric acid catalyst to form fatty acid ester (methyl octanoate or ethyl octanoate) and  
 78 water (Castanheiro, 2021; PubChem, n.d.) (see [Equation 1](#)).



#### 84 85 **Octanoic acid sources**

86 Octanoic acid, also known as caprylic acid, is a naturally occurring fatty acid present in plants and some animal  
 87 materials (PubChem, n.d.). We were unable to find recent statistics on the sources and production volume of  
 88 octanoic acid. However, commercially available octanoic acid is produced from at least two different processes:

- 89 • oxidation of octanol (Krems Chem, n.d.; PubChem, n.d.; Riemenschneider, 2000)
- 90 • extraction from natural oils (Acme-Hardesty, n.d.; Burdock & Fenaroli, 2010; PubChem, n.d.)

91  
 92 Researchers have also developed microbial fermentation techniques to produce octanoic acid (Deng et al., 2020; P.  
 93 Liu et al., 2013; Wernig et al., 2021; Yan & Pflieger, 2020). It is unclear whether these are used commercially, but it  
 94 is possible. Use of microbes provides a scalable, controllable, and efficient method to produce octanoic acid as  
 95 described in the studies cited above. Although scientifically feasible, using microbes to commercially produce  
 96 octanoic acid has its challenges. For example, octanoic acid is an antimicrobial at higher concentration and inhibits  
 97 microbial growth. Thus, it shuts down its own production process after reaching a concentration that is inhibitory to  
 98 the strain producing it. Optimizing microbial strains to balance production efficiency and tolerance is crucial for  
 99 industrial applications.

100  
 101 Industrial production of octanoic acid often relies on the oxidation of octanol, an eight-carbon alcohol. The  
 102 oxidation process converts the alcohol into the corresponding carboxylic acid (Ishida et al., 2012). The reaction  
 103 proceeds through the activation of molecular oxygen in the alcohol, transforming the hydroxyl group (-OH) to a  
 104 carboxylic acid group (-COOH) in the presence of catalysts such as gold or ruthenium (Ishida et al., 2012). This  
 105 constitutes a chemical change. Using NOP 5033-1 *Guidance: Decision Tree for Classification of Materials as*  
 106 *Synthetic or Nonsynthetic* (NOP, 2016), we would classify octanoic acid produced from this method as synthetic.

107  
 108 Octanoic acid can also be isolated from coconut oil, palm oil, or milk fats. The extraction process typically involves  
 109 several methods, including solvent extraction (Zhang et al., 2018), distillation (Zhang et al., 2018), and supercritical  
 110 fluid extraction (Wrona et al., 2017). We found one reference that also mentioned isolating octanoic acid using  
 111 saponification (PubChem, n.d.). Additionally, microbial fermentation techniques, particularly using engineered  
 112 strains of *Saccharomyces cerevisiae* and *Escherichia coli*, have been explored as alternative methods for octanoic  
 113 acid production, offering potential for biosynthesis (Deng et al., 2020; Y. Hu et al., 2019; Yan & Pflieger, 2020).

#### 114 115 *Solvent extraction*

116 In solvent extraction, organic solvents, like ethanol or methanol, are utilized to dissolve the fatty acids, separating  
 117 them from the raw material. The process usually follows these steps (Zhang et al., 2018):

- 118 1. The solvent penetrates the solid matrix.
- 119 2. The fatty acids are dissolved.
- 120 3. The solutes diffuse out of the raw plant material or oil.
- 121 4. The extracted solutes are collected.

<sup>1</sup> In agricultural settings, soft-bodied insects are often pests. They tend to be sucking insects which not only damage crops through feeding, but also by transmitting diseases. However, soft bodied insects also have beneficial ecological functions. For example, aphids are a major food source for small birds and arthropod predators (Loxdale et al., 2020). Aphids also form complex relationships with ants, where ants feed on honeydew produced by aphids (Tegelaar et al., 2012).

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### *Distillation*

In the distillation method, octanoic acid is separated from the raw material based on its boiling point (Zhang et al., 2018).

### *Supercritical fluid extraction*

Supercritical fluid extraction (SFE) employs supercritical carbon dioxide as a solvent to efficiently extract non-polar compounds, including octanoic acid. SFE is advantageous because (P. Liu et al., 2013; Wrona et al., 2017; Zhang et al., 2018):

- it allows temperature sensitive compounds to be extracted without thermal degradation.
- it produces a high yield with a lower environmental impact compared to traditional solvents.

Provided that synthetic solvents used to extract octanoic acid from plant oils are removed, the resulting material could be classified as nonsynthetic according to NOP 5033-1 *Guidance: Decision Tree for Classification of Materials as Synthetic or Nonsynthetic* (NOP, 2016).

### *Saponification*

Saponification typically relies on heat and the use of alkaline substances to break apart triglycerides found in oils. Triglycerides are composed of fatty acids connected to each other via a glycerol bridge. Saponification chemically separates the fatty acids from the glycerol. While we did not find a specific manufacturing process that describes in detail the production of octanoic acids in this manner, PubChem (n.d.) does include a note saying that some octanoic acid is produced via saponification. Saponification is a synthetic process.

### *Microbial fermentation*

Microbial fermentation is another process for obtaining octanoic acid, using bacteria or yeasts like *Saccharomyces cerevisiae*. These organisms can produce octanoic acid as a secondary metabolite when cultivated in bioreactors under specific conditions (Y. Hu et al., 2019; Yan & Pflieger, 2020). However, microorganisms used in this process are genetically engineered in some cases to withstand the toxicity of specific fatty acids that cause membrane damage (Chen et al., 2018).

Thus, depending on the method employed for octanoic acid preparation, the material can be classified as synthetic or nonsynthetic per the NOP 5033-1 *Guidance Decision Tree for Classification of Materials as Synthetic or Nonsynthetic* (NOP, 2016).

### **Ethanol and methanol sources**

Ethanol is obtained from the fermentation of sugars from corn or sugarcane, or via the hydration of ethylene (Bai et al., 2008; Bedia et al., 2011; Hidzir et al., 2014). The former can be a nonsynthetic process, while the latter is synthetic. Methanol is synthesized via the catalytic hydrogenation of carbon dioxide (P. Liu et al., 2010), which is also a synthetic process.

### Step 2: Neutralization and separation of the catalyst

The sulfuric acid catalyst used in the reaction of octanoic acid and methanol (or ethanol) is neutralized by a metal carbonate (*e.g.*, sodium carbonate or potassium carbonate), forming metal sulfate (*e.g.*, sodium sulfate). The octanoate ester is separated from these byproducts using physical methods such as filtration or decantation (Pavia, 1995).

### **Catalyst and neutralizer sources**

Sulfuric acid is created from synthetic chemical processes involving the catalytic oxidation of sulfur dioxide (Katada et al., 2003; NIH, n.d.). Sodium carbonate is obtained from salt (sodium chloride) and limestone (calcium carbonate) via the Solvay process (Steinhauser, 2008). It can also be produced through the trona process, and rarely via solution mining of nahcolite, as described in the 2025 *Sodium Bicarbonate* technical report (in draft at the time of writing). Potassium carbonate is primarily made by the carbonation reaction between potassium hydroxide and carbon dioxide (NIH, n.d.).

### Step 3: Second esterification with sugar

The recovered fatty acid ester is reacted with sucrose that is dissolved in dimethyl sulfoxide (Li et al., 2008), in the presence of a metal carbonate catalyst to produce the sucrose ester (Chortyk et al., 1996).

## 180 **Sucrose sources**

181 The sucrose (a sugar) commonly used in this step is obtained from natural sources such as sugar cane and sugar  
182 beets.

183

184 A generalized sugar cane manufacturing process is as follows (Babu & Adeyeye, 2024; OMRI, 2024):

- 185 1. The plant's stalks are harvested and crushed in a mill to extract the juice.
- 186 2. Lime in the form of calcium hydroxide is added to neutralize the natural acidity of the juice and cause  
187 impurities to precipitate. In some manufacturing processes, other clarifying agents, including carbon  
188 dioxide, may also be used.
- 189 3. The clarified juice is decanted to separate it from the precipitated impurities and lime residues.
- 190 4. The solution is then evaporated to yield concentrated syrup.
- 191 5. Sugar crystals are added to initiate the crystallization process.
- 192 6. The syrup is boiled under vacuum to complete the crystallization, then cooled and centrifuged to separate  
193 the crystallized sugar from the molasses.

194

195 Similarly, sugar beet roots are harvested and juice is extracted, followed by crystallization to produce sucrose  
196 (López et al., 2009). The process meets the criteria for nonsynthetic classification according to Guidance  
197 NOP 5033-1 *Decision Tree for Classification of Materials as Synthetic or Nonsynthetic* (NOP, 2016).<sup>2</sup>

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## 199 **Dimethyl sulfoxide sources**

200 Dimethyl sulfoxide is a widely used polar solvent that is synthesized through the oxidation of dimethyl sulfide, a  
201 byproduct of the paper and pulp industry (Xiang et al., 2017).

202

### 203 Step 4: Vacuum distillation and emulsification

204 Dimethyl sulfoxide is removed from the reaction mixture via vacuum distillation (Wagner et al., 1991), a common  
205 method for solvent removal in esterification reactions. Water is added to emulsify the sugar ester product and any  
206 unreacted fatty acid ester. The unreacted sugar and metal carbonate dissolve in the water.

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### 208 Step 5: Separation of emulsified product

209 The emulsion is heated to separate the sugar ester from the aqueous solution containing unreacted sugar and metal  
210 carbonate (Farone & Serfass, 1998). Manufacturers can also use mechanical means to break the emulsion and  
211 separate the sugar ester.

212

### 213 Step 6: Purification and recovery

214 The sugar ester product is purified by dissolving any remaining unreacted fatty acid ester in ethyl acetate. Any  
215 residual dimethyl sulfoxide, alcohol, and ethyl acetate remaining in the reaction mixture from previous stages are  
216 recovered through distillation. Any unreacted, concentrated sugar is recovered for reuse. This step ensures that no  
217 raw materials are wasted (Farone & Serfass, 1998).

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## 219 **Ethyl acetate source**

220 Ethyl acetate is synthesized by the esterification of ethanol and acetic acid (Gurav & Bokade, 2010).

221

222 In summary, the principal raw materials used in the preparation of SOEs are:

- 223 • octanoic acid – produced from both synthetic and nonsynthetic sources
- 224 • alcohol (methanol or ethanol) – produced from synthetic and nonsynthetic sources
- 225 • sucrose – usually produced from nonsynthetic sources

226

227 The manufacturing process involves the use of several processing aids, some of which may be nonsynthetic (e.g.,  
228 sodium bicarbonate), and others which are from synthetic sources (e.g., sulfuric acid, potassium carbonate, dimethyl  
229 sulfoxide, and ethyl acetate).

230

## 231 **Focus Question #2: Information needed on impact of SOEs on the environment and non-target organisms 232 prior to biodegradation. Is there any available information on detrimental physiological effects of SOEs on 233 soil organisms and insects that were not covered in the current TR?**

234 Sucrose octanoate esters (SOEs) have a relatively low environmental impact, especially when used as biopesticides.  
235 Liu et al. (1996) noted that SOEs are a favorable option when compared to conventional synthetic pesticides due to

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<sup>2</sup> Most sugar beets grown in the United States and Canada are genetically modified for herbicide resistance (ISAAA Inc., 2024; The Non-GMO project, 2023; The Sugar Association, 2017). However, inputs produced from herbicide-tolerant crops (such as soya and sugar beets) are often considered allowed by certifiers and material review organizations in organic crop production when purified.

236 their natural origin, biodegradability, and non-toxic effects on non-target organisms. However, we found only  
237 limited information evaluating the impact of SOEs on the environment and non-target organisms.

238

#### 239 Impact on the environment

240 SOEs are readily biodegradable due to their chemical structure, which is based on sucrose and octanoic acid (T. Liu  
241 et al., 1996). Naturally occurring microorganisms in soil and water can break down these compounds. They  
242 biodegrade within approximately five days at temperatures ranging from 68°F to 80°F in both aerobic and anaerobic  
243 conditions (Figge & Haigh-Baird, 1997). The degradation process typically produces harmless byproducts such as  
244 carbon dioxide and water (Figge & Haigh-Baird, 1997). Some of the degradation products are incorporated as  
245 microbial biomass (Figge & Haigh-Baird, 1997).

246

#### 247 Impact on non-target organisms prior to biodegradation

248 In 2020, the EPA evaluated SOEs potential impacts on non-target insects and other organisms (U.S. EPA, 2006a,  
249 2006b, 2020). They determined that there is minimal potential for exposure and toxicity in non-target insects and  
250 fish, or other non-target organisms, soil, and water. The EPA established that SOEs have a minimal toxicity profile  
251 since their action is based on physical effects rather than biochemical toxicity. This characteristic makes their action  
252 specific to soft-bodied insects without producing general toxic metabolites, thus decreasing the likelihood of  
253 harming beneficial insects. Moreover, due to their biodegradable nature, the substances were found to pose minimal  
254 risk to mammals and birds, further supporting their ecological safety (U.S. EPA, 2020).

255

256 SOEs primarily target soft-bodied insects by physically disrupting the lipid layer in their cuticle, leading to  
257 dehydration and death (Li et al., 2008; McKenzie & Puterka, 2004). Insects with thicker, more robust exoskeletons  
258 are not affected (Michaud & McKenzie, 2004). The mechanism of action of SOEs does not rely on targeting a  
259 biochemical pathway common to all insects, therefore, SOEs have minimal effects on non-target organisms such as  
260 pollinators (e.g., bees and ladybugs), earthworms, and other soil organisms (Chortyk et al., 1996; Michaud &  
261 McKenzie, 2004).

262

263 Michaud and McKenzie (2004) assessed the toxicity of SOEs on multiple beneficial insect species representing  
264 different orders within the citrus ecosystem. The study revealed that several beneficial insects, including lady beetles  
265 (*Coccinellidae*), lacewings (*Chrysopidae*), and red scale parasitoids (*Anthocoridae*), showed high survival rates  
266 when exposed to SOEs residues at approximately 8,000 ppm of application, a concentration corresponding to twice  
267 the recommended field rate required to kill soft-bodied pests.

268

#### 269 Detrimental physiological effects of SOEs on soil organisms and insects:

270 SOEs' target soft-bodied insects on food and non-food crops, including (NOP, 2005):

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- 271 • thrips
- 272 • aphids
- 273 • whiteflies
- 274 • psyllids
- 275 • mites

276

277 Livestock operations may use SOEs to control immature forms of certain gnat species and Varroa mites on adult  
278 honeybees (NOP, 2005). Koul et al. (2012) noted that SOEs are not effective controls for lepidopteran (moth) pests,  
279 and that insects generally can detoxify secondary compounds from plants (such as SOEs).

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281 Soil organisms and non-target insects may be exposed to SOEs during and after applications until the compounds  
282 biodegrade in approximately five days. Direct and specific detrimental effects from SOEs on soil organisms have  
283 not been extensively documented. We did not find literature that reports detrimental physiological effects of SOEs  
284 on soil organisms, soil microbiome, or non-target insects. According to current literature, SOEs have low toxicity  
285 and biodegrade rapidly (Figge & Haigh-Baird, 1997; Koul et al., 2012; T. Liu et al., 1996). When applied according  
286 to EPA-approved label instructions, SOEs pose minimal risk to non-target insects and soil organisms.

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#### 288 **Focus Question #3: An update on the efficacy, performance as well as health and environmental impacts of 289 natural alternatives to SOEs will be very helpful.**

290 Several natural compounds can serve as biopesticides, offering similar environmentally friendly, low-toxicity, and  
291 biodegradable characteristics as SOEs. These alternatives typically originate from plant extracts, microbial products,  
292 or other naturally occurring substances and are often used in sustainable agriculture and integrated pest management  
293 systems. We did not find studies that compare the efficacy or the non-targeted deleterious effects of these  
294 compounds to those of SOEs. Therefore, a study of these compounds and whether they could act as alternatives for  
295 SOEs is needed.

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### 297 Neem Oil

298 Extracted from the seeds of the neem tree (*Azadirachta indica*), neem oil contains active compounds, such as  
299 azadirachtin, which has insecticidal properties (Bond et al., 2012; Chaudhary et al., 2017). Neem oil primarily  
300 targets soft-bodied insects such as aphids and whiteflies, as well as mites (Kilani-Morakchi et al., 2021; Tang et al.,  
301 2002). Neem oil works through multiple mechanisms to control soft-bodied insect pests. For example, azadirachtin  
302 acts as a powerful repellent, reduces insect feeding, and disrupts growth (Bond et al., 2012; Kilani-Morakchi et al.,  
303 2021; Shannag et al., 2015). Neem oil can also interrupt oviposition and sperm production in insects, thereby  
304 reducing breeding and production of offspring (Chaudhary et al., 2017).

305

306 Neem oil can be applied as a foliar spray (Sundaram & Curry, 1994), soil drench (Javed et al., 2008), seed treatment  
307 (da Costa et al., 2014), or as an ingredient in the diet of pests (Duarte et al., 2020).

308

309 Neem oil is biodegradable and has low impact on beneficial insects (Kilani-Morakchi et al., 2021). The  
310 biodegradability of neem oil is primarily due to its organic composition, consisting mainly of triglycerides, steroids  
311 and triterpenoids (Campos et al., 2016). These organic components are readily broken down by environmental  
312 factors such as light (Caboni et al., 2006), and by microorganisms in soil and water ecosystems (Campos et al.,  
313 2016). Specifically, azadirachtin, the primary active component in neem oil, has a relatively short half-life in the  
314 environment, ranging from:

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- 3 to 44 days in soil (Bond et al., 2012)

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- 48 minutes to 4 days in water (Bond et al., 2012)

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- 15-60 days on crops such as cowpea and maize infested with *Callosobruchus maculatus* and *Sitophilus zeamais* (Tofel et al., 2016)

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320 Azadirachtins and related compounds degrade rapidly when exposed to sunlight, with half-lives of ~11 hours for  
321 azadirachtin A and 5.5 hours for azadirachtin B (Caboni et al., 2006). This rapid breakdown ensures that neem oil  
322 does not persist in the environment, reducing the risk of long-term ecological impact.

323

324 Although beneficial as an insecticide, neem oil should be used carefully, as cases of neem oil poisoning in humans  
325 have been reported (Bhaskar et al., 2010; Mishra & Dave, 2013). These poisoning cases are primarily due to  
326 accidental oral consumption, resulting in toxic encephalopathy (Mishra & Dave, 2013) or bilateral vision loss  
327 (Bhaskar et al., 2010).

328

### 329 Pyrethrins

330 Pyrethrins are natural insecticides extracted from the flowers of chrysanthemums (*Chrysanthemum cinerariifolium*).  
331 Pyrethrins attack the nervous system of insects, primarily interacting with voltage-gated sodium channels in insect  
332 nerve cells, leading to their depolarization (Soderlund, 2012). This leads to paralysis and death.

333

334 Pyrethrins are effective against a broad range of pests, including flies, mosquitoes, beetles, and moths (Hodoşan et  
335 al., 2023). They degrade quickly in sunlight and have low persistence in the environment (Agency for Toxic  
336 Substances and Disease Registry, 2014). They are relatively non-toxic to humans and animals, but can harm  
337 beneficial insects such as bees and aquatic organisms if used improperly (Bond et al., 2014). Pyrethrins are used in  
338 both agricultural and household pest control, often as a natural alternative to synthetic insecticides (Hodoşan et al.,  
339 2023).

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341

342 Bacillus thuringiensis (Bt)  
343 *Bacillus thuringiensis* (Bt) is a spore-forming soil bacterium that has been widely used as a biopesticide for over  
344 60 years (Kumar et al., 2021) It produces proteins known as delta-endotoxins (the proteins Cry and Cyt), which,  
345 when ingested by insects, bind to specific receptors located on the midgut epithelial cells (Bravo et al., 2007;  
346 Schnepf et al., 1998). The proteins then assemble to create pores in the cell membrane, which disrupt it and cause  
347 insect death (Bravo et al., 2007; Schnepf et al., 1998).

348

349 Bt is highly specific to target pests due to the receptor binding property of the Cry and Cyt proteins (Bravo et al.,  
350 2007). For Cry1A toxins, at least four different binding proteins have been described in different lepidopteran  
351 insects (Jurat-Fuentes & Adang, 2004; Knight et al., 1994; Vadlamudi et al., 1995; Valaitis et al., 2001). The  
352 bacterium also produces vegetative insecticidal proteins (Vip) and secreted insecticidal protein (Sip) which are toxic  
353 to specific insect groups (Kumar et al., 2021).

354

355 Bt is particularly effective against insects in the orders *Lepidoptera* (butterfly and moths), *Coleoptera* (Beetles),  
*Diptera* (flies and mosquitoes), and *Hemiptera* (true bugs) (Bravo et al., 2011; Palma et al., 2014; Sanahuja et al.,

356 2011). In addition, researchers report that Bt is efficient at controlling nematodes (Bel et al., 2022), and mites (Erban  
357 et al., 2009; Yu et al., 1997). Thus, Bt affects a broader range of organisms than SOEs.

358  
359 Researchers have raised concerns regarding Bt's non-targeted effects on beneficial insects (Federici, 2003). This  
360 topic continues to be an area of scientific debate, and more data is needed (Naranjo, 2009). Most evidence shows  
361 that Bt insecticides are safe for non-target organisms, especially compared to chemical insecticides (Federici, 2003;  
362 Singh et al., 2019). However, there are reports of non-targeted deleterious effects on several groups of insects,  
363 especially when there is taxonomic affinity of the non-target organisms to the groups targeted by the Bt insecticide  
364 (Naranjo, 2009).

365  
366 For example, Nawrot-Esposito et al. (2020) demonstrated that Bt products, when used at concentrations that could  
367 be reached in the field upon spraying, impair the growth and developmental time of the non-target dipteran  
368 *Drosophila melanogaster* (common fruit fly) larvae. Similarly, Jneid et al. (2023) also demonstrated that Cry1A  
369 toxins disrupted physiological processes in *Drosophila melanogaster*.

370  
371 Other studies have evaluated the impacts of Bt on non-target organisms through the expression of Bt genes in  
372 genetically engineered crops. Dively et al. (2004) discovered that lepidopteran *Danaus plexippus* (monarch  
373 butterfly) larvae mortality increased after eating Bt corn pollen. When the monarch butterfly larvae were exposed to  
374 Bt pollen on milkweed, 23.7% fewer larvae reached adulthood. Although transgenic Bt crops are not eligible for  
375 organic certification, the impacts on non-target organisms illustrate the potential for Bt insecticides to have adverse  
376 effects on non-target organisms.

377  
378 Although one of the most widely used microbial insecticides, there have been reports of insect resistance to Bt.  
379 McGaughey (1985) reported that *Plodia interpunctella* (Indianmeal moth), a major lepidopteran stored grain pest,  
380 can develop resistance to Bt within a few generations. Resistance increased nearly 30-fold in two generations in a  
381 strain reared on a diet treated with Bt. After 15 generations, resistance was 100 times higher than the control level.  
382 Similarly, resistance alleles have increased substantially in *Helicoverpa zea* (corn earworm) as a result of field-  
383 evolved resistance to a Bt transgenic crop (Tabashnik et al., 2008).<sup>3</sup> Tabashnik et al. (2023) studied 25 years of  
384 global patterns of resistance to transgenic Bt crops in 24 pest species. Results revealed that the rapid evolution of  
385 practical resistance to Bt crops has reduced Bt efficacy in at least 11 pest species and 7 countries.

### 386 387 Spinosad

388 Spinosad is derived from the fermentation of the bacterium *Saccharopolyspora spinosa*. Spinosad targets the insect  
389 nervous system, causing excitation of the insect's neurons, leading to paralysis and death. Spinosad is effective  
390 against a variety of pests, including caterpillars, thrips, flies and leaf miners (Hertlein et al., 2011; Martelli et al.,  
391 2022). Spinosad breaks down quickly in the environment and is considered safe for humans and most beneficial  
392 insects, though it can be toxic to bees if applied directly to flowering plants (Mayes et al., 2003; Miles et al., 2002).  
393 According to Christen et al. (2019), Spinosad application (0.05, 0.5, and 5 ng/bee) for three different exposure times  
394 (24, 48, 72 hours) induced transcriptional alterations in genes associated with energy production in honeybees.  
395 Tomé et al. (2015) discovered that *Melipona quadrifasciata* (a stingless bee native to southeastern Brazil) exhibited  
396 high oral susceptibility to spinosad with an LD<sub>50</sub> of 12.07 ng/bee. These reports highlight the hazardous nature of  
397 spinosad to bee populations.

### 398 399 Other Botanicals

400 Other plant-derived compounds have also been used for insect control, including essential oils derived from thyme  
401 and eucalyptus (Khater, 2012), and garlic extracts (*Allium sativum*). Garlic extracts contain sulfur compounds such  
402 as allicin, which have insecticidal and fungicidal properties. Garlic acts as a natural repellent by producing strong  
403 odors that deter pests like aphids, mosquitoes (including the Asian tiger mosquito), slugs, and mealworm beetles  
404 (Dusi et al., 2022; Plata-rueda et al., 2017; Tedeschi et al., 2011).

405  
406 Plant pesticides are generally biodegraded by common soil microorganisms and have low persistence in the  
407 environment (Khater, 2012).

### 408 409 Biological controls

410 If properly applied, biological control agents can be effective against soft-bodied insect pests that are present in  
411 crops. Kundoo & Khan (2017) recommend that operators seek to identify infestations early while the pest population  
412 is still small, then release a corresponding beneficial insect predator. Many of these predators are in the family  
413 *Coccinellidae*, including ladybugs, which are effective predators against aphids, whiteflies, and mites. Biological

<sup>3</sup> An allele refers to a variant form of a gene. In the context of insect resistance to Bt, resistance alleles are genetic variations that confer the ability to survive exposure to Bt toxins, leading to an increase in their frequency within resistant populations over generations.

414 control agents are often paired with other pest control measures as part of an integrated pest management plan  
415 (Kundoo & Khan, 2017).  
416

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426 All individuals comply with Federal Acquisition Regulations (FAR) Subpart 3.11—Preventing Personal Conflicts of  
427 Interest for Contractor Employees Performing Acquisition Functions.  
428

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