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Document Cover Sheet

<https://www.ams.usda.gov/rules-regulations/organic/petitioned-substances>

Document Type:

**National List Petition or Petition Update**

A petition is a request to amend the USDA National Organic Program's National List of Allowed and Prohibited Substances (National List).

Any person may submit a petition to have a substance evaluated by the National Organic Standards Board (7 CFR 205.607(a)).

Guidelines for submitting a petition are available in the NOP Handbook as NOP 3011, National List Petition Guidelines.

Petitions are posted for the public on the NOP website for Petitioned Substances.

**Technical Report**

A technical report is developed in response to a petition to amend the National List. Reports are also developed to assist in the review of substances that are already on the National List.

Technical reports are completed by third-party contractors and are available to the public on the NOP website for Petitioned Substances.

Contractor names and dates completed are available in the report.

# Sulfurous Acid

## Crops

### Focus questions requested by the National Organic Standards Board (NOSB)

To support the sunset review of sulfurous acid used in organic crop production, the National Organic Standards Board (NOSB) requested a response to a single focus question: *what alternatives to sulfurous acid exist that could be used in organic crop production?* We have responded to that request below. Additionally, we have provided a basic description of how alkaline soils come about in the first place, and some of their characteristics.

#### **Background:**

Soil pH affects plant and microbial growth (Inamuddin et al., 2021). Some crops such as potato, sweet potato, and parsley grow better at a lower pH (5-6), while alfalfa, coconut, and dates prefer more neutral to alkaline pH (6.5-8.0) (McCall, 1980). The optimal pH range is 6.0–6.8 for most crops, although there are many plants that are outliers on either side of this range (Inamuddin et al., 2021). At the optimal pH range, plant nutrients are soluble and available to plants (Inamuddin et al., 2021). The high pH of alkaline soils can reduce the solubility of micronutrients like iron, zinc, boron, and manganese, and can interfere with the uptake of phosphorous (Brautigan et al., 2014; Luo et al., 2021).

The pH also affects the physical properties of soil. The term “hydraulic conductivity” ( $K_s$ ) represents the ease with which water can pass through or into soil (or rock). Increasing pH decreases the conductivity ( $K_s$ ) of a given soil (Ali et al., 2019). Increasing pH from 6 to 9 also increases soil degradation processes such as dispersion (breakdown of larger soil particles into smaller ones), leaving soil vulnerable to erosion (Ali et al., 2019). Sodium in particular can expand clay particles, causing them to break apart and, over time, fill pores in the soil structure. The soil then becomes too dense and compacted for plant roots to penetrate and utilize efficiently for nutrients, water, gas exchange, etc. (Franzen & Gerwing, 2006; Nouri et al., 2017). High soil pH can also increase the dissolution of organic matter in the soil, which can lead to higher rates of loss (Tavakkoli et al., 2022), presumably from erosion. For this and other reasons, organic matter is often limited in alkaline soils (Inamuddin et al., 2021; Tavakkoli et al., 2022).

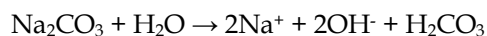
One way to combat the effects of alkalinity on soil and nutrient properties is to increase the amount of organic carbon and bioavailable nutrients – essentially, managing the effects of alkalinity without targeting the alkalinity issue directly. However, as discussed below, increasing organic matter can in some cases also lower soil pH.

A variety of factors determine soil pH, including rainfall, the weathering of different types of rocks, atmospheric pollution, and the use of different types of fertilizers and soil amendments (Inamuddin et al., 2021). One of the fundamental relationships governing soil pH is the balance of rainfall and evaporation. For example, when average rainfall exceeds the annual evapotranspiration, soil pH strongly tends to be acidic (Slessarev et al., 2016). Alkaline soils on the other hand follow the opposite trend. Globally, about one-third of soils are alkaline (Brautigan et al., 2014).

An additional factor involved in agricultural soil pH is irrigation water quality. In practice, all irrigation water contains dissolved ions which can potentially affect the soil environment (Sposito, 2008). Due to scarcity of higher-quality water sources (i.e., higher purity), producers are using marginal or low-quality water containing high levels of sodium and other “base cations” more frequently (Ali et al., 2019). This is especially true in arid and semiarid regions (Ali et al., 2019). Furthermore, in these regions, water tends to be used more efficiently (less is used), due to the need to conserve water (Machado & Serralheiro, 2017). This means that ions that contribute to alkalinity are even less likely to be leached out of the soil (with evapotranspiration exceeding rainfall).

Base cations are of particular interest in relation to the formation of alkaline soils. Base cations include  $\text{Na}^+$ ,  $\text{K}^+$ ,  $\text{Ca}^+$  or  $\text{Mg}^{++}$ , and are able to form carbonates and alkaline hydroxides (bases) which can

53 increase the soil pH (Conklin & Vitha, 2014; Brautigan et al., 2014). Because of this relationship between  
54 base cations and pH, saline soils (those with significant amounts of soluble salts), sodic soils (those with a  
55 high level of exchangeable sodium), and calcareous soils (soils containing free inorganic calcium, or  
56 “lime”) will often have an alkaline pH (i.e., greater than 7) (Sibbett, 1995). The manner in which these  
57 cations create basic conditions is as follows (Inamuddin et al., 2021):



60 and/or:



62  
63 Sodium carbonate has a water solubility of 215 g/L at 20° C (TNO Chemistry, 2002). Calcium carbonate is  
64 much less soluble, with a water solubility of around 6.8 mg/L at 25° C (Larson et al., 1973). Because of  
65 this difference in solubility, sodium carbonate can more easily create alkaline conditions – the molecules  
66 break apart according to the equations above. As seen later with gypsum, exchanging calcium for sodium  
67 in soils can lower the pH.

68  
69 Conversely, as soils become more acidic, base cations become soluble and leach from the soil (NRCS,  
70 2011). Soil in humid regions is typically more acidic than in arid regions because rainfall washes off base  
71 cations from soil particles, which are replaced by H<sup>+</sup> ions within the rainwater (Inamuddin et al., 2021).

72  
73 Producers using soil with a pH outside of the optimal range for their respective crops sometimes use  
74 inputs to make the soil more acidic or alkaline. Calcium carbonate rocks and their derivatives such as  
75 calcium hydroxide and calcium oxide are used to “lime” or raise the pH of agricultural land that is too  
76 acidic (Crozier & Hardy, 2018). In contrast, the University of Wisconsin-Madison recommends using  
77 aluminum sulfate to decrease soil pH prior to planting acid-loving blueberries (Marsden, 2007).<sup>1</sup> With  
78 that said, producers do not always need to lower soil pH to a neutral or lower level in order to  
79 successfully grow crops (Brautigan et al., 2014). Furthermore, soil pH can be highly variable within any  
80 given field. In one study, researchers sampled a number of fields using a grid pattern (Logsdon et al.,  
81 2008). They found that in 40% of the fields sampled, variations within the field were 2.0 pH units. Within  
82 18% of the fields sampled, they found differences of over 2.5 pH units.

83  
84 The behavior of carbonates in soil is important to understand because it affects how difficult it is to  
85 change pH at different ranges. Above a pH of around 8, carbonate minerals dissolve slowly, and  
86 therefore offer very little capacity to buffer acids used to change pH (Brautigan et al., 2014). When soils  
87 have a pH above 8, acidifiers are more effective at reducing pH until around 8. Below this point,  
88 carbonate minerals dissolve more quickly, and buffer further pH change. In highly alkaline soils, it may  
89 be more cost effective to bring soil pH down to this point (pH 8 or thereabouts), and then address any  
90 outstanding growth problems associated with high pH (such as specific nutrient deficiencies) in other  
91 ways – such as planting site-appropriate crops, or using foliar or chelated micronutrients (Brautigan et  
92 al., 2014).

93  
94 Sulfurous acid is an acidifying agent for soil and water, neutralizing alkaline materials such as carbonates  
95 and bicarbonates (Gong, 2008; NOP, 2014). For a thorough review of sulfurous acid (the substance under  
96 review), we recommend reading the 2014 Technical Report. The original petitioner (Gong) of the  
97 substance stated that sulfurous acid:

- 98 • Is safe to handle, even in concentrated form.
- 99 • Is environmentally safe, when used properly.
- 100 • Contributes bisulfate ions, which help to keep irrigation systems clean, due to their biocidal  
101 properties.
- 102 • Is cost effective, relative to its acidifying power.

<sup>1</sup> Aluminum sulfate is a synthetic substance that is not allowed for use in organic crop production.

105  
106 The following sections describe the few materials and strategies commonly used to adjust soil pH in  
107 organic crop production. All of these materials and strategies have limitations. For example, acids (like  
108 those produced from sulfur or organic/pyroigneous acids) can be neutralized by buffers (Brautigan et  
109 al., 2014; Qadir et al., 2005). Competitive cationic substances (such as gypsum) lose effectiveness in  
110 reducing alkalinity at a certain pH and in certain soil types (as can acids) due to soil chemistry (Franzen &  
111 Gerwing, 2006). Organic matter (especially compost) can improve soil so that other strategies are more  
112 effective, and organic matter can in some cases be beneficial for lowering pH on its own (Leogrande &  
113 Vitti, 2019). Phytoremediation (use of plants to rehabilitate soil) can also help lower levels of alkaline  
114 cations, like sodium, which are problematic in some alkaline soils, but this practice requires careful  
115 management.

116  
117 The use of high-quality water (or use practices that improve water quality) so that secondary salinity  
118 (salinity developed due to human causes, as opposed to soil parent materials) does not develop in soils  
119 and contribute to alkalinity in the first place is another method for managing soil pH. This may not  
120 always be practical, however.

121  
122 In general, lowering pH is a slow process (Vossen, n.d.). Most of the strategies described here to lower pH  
123 are dependent on the specific soil chemistry at the given location. Because of this difficult reality,  
124 producers most likely need multiple strategies to address alkaline soils. Due to the chemistry of alkaline  
125 soils described throughout this report, it is challenging (and expensive) to lower the pH below 8.5–8.0,  
126 even in good circumstances. Soils that are naturally high in carbonates may be difficult to maintain at a  
127 lower pH, because the parent material for the soil will continue to weather and produce more carbonate,  
128 buffering any attempts to change the pH over the long term (Extension Foundation & Cooperative  
129 Extension, 2019). For each unit of calcium carbonate in soil, it would take an equal amount of acid to  
130 neutralize it. At one percent calcite, a one-acre field, 12 inches deep would contain around 40,000 pounds  
131 of carbonate (Cardon, n.d.). Soils in Utah, for example, contain between 15–40% calcium carbonate,  
132 making acidification on any scale impractical (Cardon, n.d.). In many cases, other strategies may need to  
133 be employed, such as treating micronutrient deficiencies that result from high soil pH and growing  
134 tolerant crops.

### 135 136 **1. What alternatives to sulfurous acid exist that could be used in organic crop production?**

#### 137 *Elemental sulfur and derivatives*

138 While elemental sulfur is used to make sulfurous acid, it is not the same material. It is listed separately as  
139 a plant or soil amendment at 7 CFR 205.601(j). Elemental sulfur is a commonly referenced material used  
140 for lowering soil pH (Logsdon et al., 2008; Sibbett, 1995; Vossen, n.d.; Extension Foundation &  
141 Cooperative Extension, 2019). For example, producers prefer a pH of 6.5–7.0 for growing pecans (Sibbett,  
142 1995). According to older literature, elemental sulfur (allowed at § 205.601(j)(2)) is the most common  
143 acidifying amendment used by pecan growers to reduce the pH of alkaline calcareous soils, which often  
144 exceed a pH of 8. Over time, the applied sulfur is oxidized to form sulfuric acid, which acidifies the soil.  
145 The time necessary for doing this depends on (Sibbett, 1995):

- 147 • sulfur particle size (smaller is faster)
- 148 • temperature (warmer is faster)
- 149 • moisture (wetter is faster, but not to the point of being waterlogged)

150  
151 Once elemental sulfur is applied, *Thiobacillus* bacteria species begin to metabolize it (Sibbett, 1995). These  
152 bacteria metabolize it most quickly at temperatures around 29 °C (84 °F), and only slowly at 21 °C (70 °F).  
153 They also do well when soil moisture is at field capacity, but not waterlogged. When sulfur is ground to  
154 <0.125 mm and thoroughly mixed into the soil, bacteria can convert it to sulfuric acid within one to two  
155 months under ideal conditions. Increasing the coarseness of the sulfur, or decreasing temperature, slows  
156 down the conversion and acidification process (Sibbett, 1995).

157

158 The amount of sulfur needed to change soil pH is large – on the order of hundreds to thousands of  
 159 pounds per acre (see Table 1). Furthermore, inorganic calcium (lime) found in many soils can neutralize  
 160 sulfuric acid, forming gypsum (calcium sulfate,  $\text{CaSO}_4 \cdot 2\text{H}_2\text{O}$ ), carbon dioxide, and water (Sibbett, 1995;  
 161 Province of Manitoba, n.d.). This means that, in calcareous and other soils containing inorganic calcium,  
 162 producers must apply larger amounts of elemental sulfur for the same change in soil pH if calcium were  
 163 not present. In some cases, it may not be reasonable to acidify alkaline soils because of this (Province of  
 164 Manitoba, n.d.).

165  
 166 Sulfur is relatively inexpensive, though prices are volatile. Between 2014 and 2021, the price has  
 167 fluctuated dramatically between \$24.4 per metric ton in 2020 (low), to \$90 per metric ton in 2021, with  
 168 other years in that range somewhere in between (Fernández, 2022). Sulfur and other acids can be  
 169 especially useful when soils are not high in sodium (sodic). These types of soils usually can't be  
 170 effectively treated with other materials like gypsum. Furthermore, gypsum itself can be helpful in some  
 171 types of soil for lowering pH above 8.4, especially when sufficient water can be used for leaching  
 172 liberated cations (see the following section for further discussion of gypsum) (Vossen, n.d.).

173  
 174 **Table 1: Elemental S (95%) needed to increase acidity of a 0.15-m layer of carbonate-free soil. Adapted**  
 175 **from Sibbett, 1995**

Desired pH change	Sand	Loam	Clay
	(kg/hectare, equivalent to ~0.892 pounds/acre)		
8.5 to 6.5	2287	2857	3426
8.0 to 6.5	1368	1707	2288
7.5 to 6.5	569	919	1149
7.0 to 6.5	109	164	339

176  
 177 Other sulfur-based acidifying agents are available, but they are synthetic and not compliant with the  
 178 National Organic Program (NOP) regulations.

- 179 • Sulfuric acid. Used in some locales by injecting it in the fall into drip irrigation (Sibbett, 1995).
- 180 • Lime-sulfur liquid (calcium polysulfide and calcium thiosulfate). It is produced by reacting  
 181 calcium hydroxide with elemental sulfur (Sibbett, 1995). Lime sulfur is allowed for some uses in  
 182 organic crop production (i.e., as a plant disease control and as an insecticide), but not as a soil  
 183 amendment.

184  
 185 Elemental sulfur is a traditional material used in organic crop production (OMRI, 2022).

#### 187 *Gypsum*

188 Gypsum (calcium sulfate) is a material that is available in nonsynthetic (mined) and synthetic forms. In  
 189 sodic (high-sodium) alkaline soils, gypsum can improve soil structure problems, and has some ability to  
 190 reduce soil pH (Brautigan et al., 2014); however, gypsum is less effective in non-sodic soils (Vossen, n.d.).  
 191 Even in some non-sodic soils, gypsum can still create small, but statistically significant differences in pH,  
 192 albeit at large application rates (Tavakkoli et al., 2022). In sodic soils, gypsum not only helps lower pH,  
 193 but, unlike the use of acids, it also helps exchange calcium for sodium.

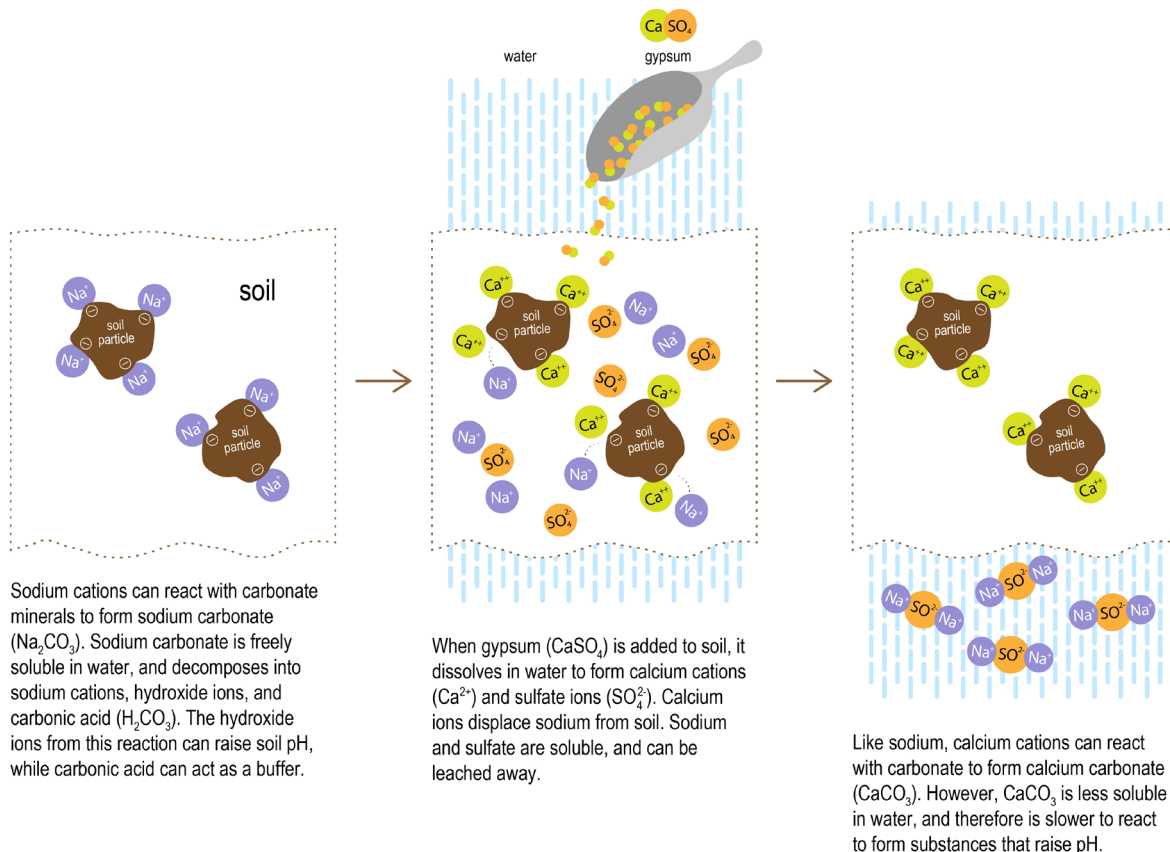
194  
 195 Gypsum has complex dynamics with soil. It can be used to raise soil pH that is below 4.5, but according  
 196 to Franzen & Gerwing (2006), it has limited or no effect between 4.5-8.4. Above 8.4, gypsum again can  
 197 assist in lowering pH (Franzen & Gerwing, 2006).

198  
 199 Gypsum reacts with exchangeable sodium in the soil, and adds calcium (Brautigan et al., 2014; Vossen,  
 200 n.d.).

201  $\text{Gypsum (CaSO}_4 \cdot \text{H}_2\text{O)} + \text{sodic soil} \rightarrow \text{calcium soil} + \text{sodium sulfate (leachable in water)}$

202  
 203 The action of gypsum can be thought of in two steps (see **Figure 1**). The first step “unlocks” sodium from  
 204 cation exchange sites in the soil, through competition with calcium (Vossen, n.d.). The second step is that  
 205 freed sodium ions then react with sulfate to form sodium sulfate, which can be removed through leaching

206 if enough water is present. As discussed previously, any free calcium (not bound to cation exchange sites)  
 207 that combines with carbonate will have lower solubility than sodium carbonate. This means that calcium  
 208 carbonate will react at a lower rate than sodium carbonate, forming fewer hydroxide ions that raise pH.  
 209 Because gypsum primarily interacts with sodium, it typically has limited effect in soils with high pH but  
 210 low sodium content (Vossen, n.d.).  
 211



212 **Figure 1: Reclamation of sodic soil with gypsum.**

213  
 214  
 215 When the ratio of sodium relative to calcium and magnesium is high (usually measured as ESP,  
 216 exchangeable sodium percentage, or SAR, sodium absorption ratio), soil particles break apart (disperse),  
 217 creating dense and erodible soil that is problematic for plant growth (Franzen & Gerwing, 2006).  
 218 Displacing and removing sodium using gypsum helps to decrease this ratio, allowing calcium and  
 219 magnesium cations to help bind soil particles together (Franzen & Gerwing, 2006).  
 220

221 According to Tavakkoli et al. (2022), numerous studies have looked at using gypsum and incorporating  
 222 organic amendments to reclaim alkaline soils. The effectiveness is enhanced when enough water is  
 223 applied that salts can be leached from the root zone (Tavakkoli et al., 2022). For example, in studies using  
 224 sodic soil in pots, Brautigan et al. found the following results three months after adding different  
 225 amounts of gypsum:

- 226 • 2 g/kg gypsum; soil pH decrease of 0.9 pH units.
- 227 • 5 g/kg gypsum; decrease of 1.4 pH units.
- 228 • 10 g/kg gypsum; decrease of 1.7 pH units.

229  
 230 Changes in pH can also be seen in field studies. In one field experiment occurring over two years,  
 231 researchers added 0, 2.5, and 5 t/ha of gypsum to non-sodic, non-saline alkaline soils (Tavakkoli et al.,  
 232 2022). The researchers found that the most effective rate of gypsum application was 2.5 t/ha. While the  
 233 changes in pH are seemingly small (see Table 2, below), these changes were significantly different from

234 controls, and were observed throughout the top 0.30 meters of soil. As discussed above, non-sodic soils  
 235 do not respond as well to gypsum as sodic soils do. The results represent change from a single  
 236 application of gypsum, over a two-year time period.

237  
 238 **Table 2: Average decrease in pH units as compared with untreated soil, as measured at different soil**  
 239 **depths. Data from Tavakkoli et al., 2022**

Application rate:	Decrease in pH at 0-0.1 m	0.1-0.2 m	0.2-0.3 m
2.5 t/ha	0.17	0.21	0.15
5 t/ha	0.22	0.27	0.19

240  
 241 Furthermore, relatively small changes in pH can have large impacts on soil properties (notably soil  
 242 organic carbon). The application of gypsum at 2.5 t/ha and 5 t/ha lowered the amount of organic carbon  
 243 that was dissolved in the soil (DOC), limiting the amount of carbon that could be lost through leaching  
 244 (Tavakkoli et al., 2022). Strikingly, Tavakkoli et al. (2022) extrapolated the following for soils in Australia:  
 245 assuming an average soil organic carbon content of 1% in surface soils, every reduction of 0.1 pH units  
 246 below a pH of 9.0 could reduce the amount of DOC by 1400 kg/ha. The reduction of pH over a large area  
 247 could stabilize a large amount of soil.

248  
 249 Gypsum is another traditional material used in organic crop production (OMRI, 2022).

250  
 251 *Compost, plant materials, and mixtures of organic materials*

252 The 2014 Technical Report on sulfurous acid notes that applying organic matter can impact sodic/saline  
 253 soils, by improving soil structure, and critically, enhancing salt leaching (NOP, 2014). One of the issues  
 254 with many alkaline soils is limited organic matter content, which leads to a lack of water-stable  
 255 aggregates and a loss of soil porosity (Muscolo et al., 2017; Srivastava et al., 2016; Tavakkoli et al., 2022).

256  
 257 Adding composted organic matter can help reclaim alkaline soils by improving their structural stability  
 258 and porosity – critical steps for leaching excess cations (Leogrande & Vitti, 2019). Organic matter also  
 259 increases cation exchange capacity (CEC), allowing soils to absorb and stabilize ions that would  
 260 otherwise cause alkalinity if free (Leogrande & Vitti, 2019). These functions are synergistic with the use of  
 261 other soil amendments such as gypsum, where leaching and altering CEC is beneficial for decreasing pH.

262  
 263 As structure, porosity, hydraulic conductivity, and water holding capacity increase, bulk density and  
 264 erosion decrease (Leogrande & Vitti, 2019). Since composted organic material is fundamentally more  
 265 biologically stable than fresh organic matter, it tends to offer better effects on soil properties. In one field  
 266 study, cotton gin compost was more effective than fresh poultry manure at improving bulk density and  
 267 soil structural stability, when these amendments were applied at rates of 5 and 10 t/ha/year. Researchers  
 268 noticed that the cotton gin compost had four times more humic acid than the fresh poultry manure.  
 269 Humic acids can help improve the formation of clay-organic matter complexes (Leogrande & Vitti, 2019).

270  
 271 Organic carbon-based amendments can not only improve the soil problems just mentioned, but also can  
 272 lead to an increase in the partial pressure of CO<sub>2</sub> within soil, which can help lower soil pH (Srivastava et  
 273 al., 2016). Decomposition of organic matter leads to the formation of organic acids, which lower soil pH  
 274 and dissolve carbonates (Leogrande & Vitti, 2019).

275  
 276 In a two-year field soil study, Srivastava et al. (2016) evaluated the efficacy of vermicompost (inoculated  
 277 with a microbial product), pressmud from sugar processing, and neem seed cake, mixed in a 5:5:1 ratio.<sup>2</sup>  
 278 The researchers grew wheat in alkaline soil (pH 9.2) where they compared this soil amendment  
 279 (designated “PF<sub>OA</sub>”) to a conventional 120 N: 60 P: 60 K fertilizer, and to a control where no treatment  
 280 was used at all. They found that the PF<sub>OA</sub> treatment reduced the pH to an average of 8.8 compared to the  
 281 control, while the conventional fertilizer caused no change. However, a 50:50 mix of the conventional  
 282 fertilizer and the PF<sub>OA</sub> treatment reduced the average pH further, to 8.5. Total organic carbon (TOC) in

<sup>2</sup> The application rate published for this material appears to be a mistake – possibly an editing error, changing “mega” to “milli.” We contacted the authors for clarification but did not receive a response prior to submitting this report to the NOP.

283 the soil increased 181% in the 50:50 mix compared with the control, while TOC in the PF<sub>OA</sub> treatment  
 284 increased by 103% after 2 years. There were other beneficial changes with the PF<sub>OA</sub> treatment, including a  
 285 large increase in soil enzyme activity (representing the rate of nutrient cycling), substantial increases in  
 286 chlorophyll, carotenoids, and various growth and nutrient components in wheat plants (Srivastava et al.,  
 287 2016).

288

289 In potted soil experiments, Brautigan et al. (2014) tested the effects the following materials had on  
 290 lowering the pH of sodic soils: glucose, molasses, lucerne green manure, horse manure, horse manure  
 291 and worms (*Eisenia fetida*, 100 worms per kg soil), and humus. They used these amendments at 2% of the  
 292 soil weight.

293

294 **Table 3: Effect of organic amendments on soil pH (in pots) over a 10-to-16-week period. Data compiled**  
 295 **from Brautigan et al., 2014.**

Treatment	Effect on pH
Glucose	No effect on soil pH initially. The pH decreased by 0.9 units between weeks 4-8. After 8-16 weeks, pH returned to pre-amendment levels.
Molasses	Shortly after application, soil pH decreased by 0.5 units. After four weeks, soil pH decreased by 0.7 units, as compared with pre-amendment levels. After 16 weeks, soils returned to pre-amendment pH levels.
Horse manure	No significant effect on soil pH.
Horse manure and worms	Soil pH steadily decreased by 1.2 pH units over the course of this 10-week study.
Green manure	No significant effect on soil pH.
Humus	Soil pH increased slightly (0.2 units) over the first eight weeks, then remained at that level.

296

297 In the worm study, the same quantity of worms would be difficult to replicate in field conditions.  
 298 Furthermore, worm mortality was high (Brautigan et al., 2014). By the end of the study, the density of  
 299 worms decreased from 100 per pot to 57. The researchers believed that the worms were contributing to  
 300 the breakdown of manure and the production of acids. They also believed that the decomposition of the  
 301 worm bodies likely contributed to the decrease in soil pH.

302

303 Adding organic matter may increase populations of acid-secreting microorganisms (Brautigan et al.,  
 304 2014). The authors attributed the loss of effectiveness of glucose and molasses shown in Table 3 (above) to  
 305 depletion of the microbial food sources. After acid production ceases, pH levels likely increased again  
 306 because of the semi-fixed pool of carbonates in the soil reacting with water and slowly re-establishing  
 307 equilibrium. It is also possible that other substances (fatty acids) produced by microorganisms  
 308 subsequently degraded and consumed hydrogen ions (Brautigan et al., 2014). As a caveat to the  
 309 Brautigan et al. pot experiments, these results may not always translate well to field studies because of  
 310 the large differences in soil volumes (more on this topic is discussed within the section, *Plant-induced soil*  
 311 *change*).

312

313 Like elemental sulfur and gypsum, compost and plant-based soil amendments are traditional materials  
 314 used in organic crop production (OMRI, 2022).

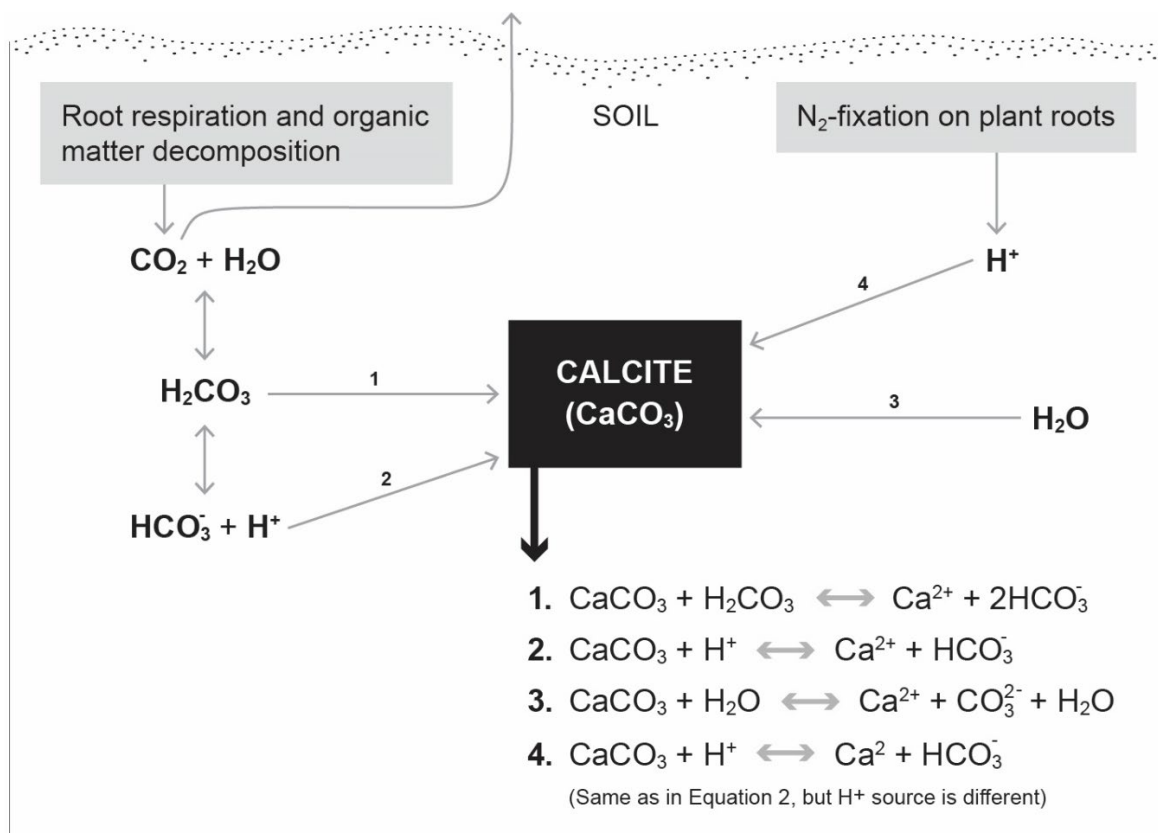
315

#### 316 *Plant-induced soil change (phytoremediation)*

317 In a review, Qadir et al. (2005) note that the goal of phytoremediation of sodic and saline-sodic soils is to  
 318 increase the dissolution rate of low solubility calcium substances such as calcite (CaCO<sub>3</sub>). These  
 319 components from dissolved calcium substances can then replace sodium at cation exchange sites within  
 320 soil, freeing sodium and providing the possibility for it to be leached away. Phytoremediation shares  
 321 similarities with the use of gypsum in that it uses calcium to compete with sodium in the soil, so that the  
 322 sodium can be removed through leaching (Qadir et al., 2005).



323  
 324 As shown in **Figure 2** (below), plants drive the competition of calcium with sodium by increasing the  
 325 partial pressure of CO<sub>2</sub> (P<sub>CO2</sub>) in the soil via respiration in roots, and in some cases by enhancing proton  
 326 release (H<sup>+</sup>) by plants such as legumes (Qadir et al., 2005). Some plants release more H<sup>+</sup> when they are  
 327 supplied with ammonium (NH<sub>4</sub><sup>+</sup>), and release more alkaline materials when supplied with nitrate (NO<sub>3</sub><sup>-</sup>).  
 328 This process results in a few potential dissolution reactions (see **Figure 1**). In non-calcareous soils, the  
 329 increases in CO<sub>2</sub> and H<sup>+</sup> lead to a decrease in pH. In calcareous soils, the dissolution of calcite creates  
 330 carbonate, which buffers H<sup>+</sup> ions (so no net change in pH), but the carbonate does leave calcium available  
 331 to displace sodium at cation exchange sites (Qadir et al., 2005).  
 332



333  
 334 **Figure 2: Model of how plant roots contribute to the dissolution of calcium carbonate in soils. Adapted**  
 335 **from Qadir et al., 2005.**  
 336

337 While phytoremediation may seem to be pH-neutral in some instances, ultimately decreasing the  
 338 proportion of sodium in alkaline soil can improve characteristics such as hydraulic conductivity  
 339 (Leogrande & Vitti, 2019). This can lead to improved drainage, which may make other strategies such as  
 340 use of acids, gypsum, and leaching more effective. Decreasing the ratio of sodium to other cations can  
 341 also help plants to be more successful at a given pH (Qadir et al., 2005).  
 342

343 Plants vary greatly in their ability to increase P<sub>CO2</sub>. For example, a sorghum-sudangrass hybrid produced  
 344 up to 14 kPa P<sub>CO2</sub>, while cotton produces <3.6 kPa (see Table 4).  
 345

346 **Table 4: Mean values of net Na<sup>+</sup> removal in different treatments as a function of PCO<sub>2</sub> in a lysimeter**  
 347 **experiment. Modified from Qadir et al., 2005 and Robbins, 1986.**

Treatment	P <sub>CO<sub>2</sub></sub> (kPa)	Net Na <sup>+</sup> removal (mol) per lysimeter column (starting with 7.5 mol)
Control	0.9–4.3	1.0 ± 0.1
Gypsum (5 kg/m)	0.9–2.4	3.3 ± 0.3
Manure	3.1–6.0	1.6 ± 0.2
Cotton	3.0–3.6	1.4 ± 0.1
Alfalfa	4.8–7.2	2.6 ± 0.2
Sorghum-sudangrass hybrid	5.8–14.1	4.0 ± 0.3

348 **Table 5: Comparison of gypsum and phytoremediation for the amelioration of sodic and saline-sodic**  
 349 **soils. Adapted from Qadir et al., 2005. Results measured as exchangeable sodium percentage (ESP).**  
 350 **ESP is a measure of the proportion of a soil's cation exchange capacity that is occupied by sodium ions**  
 351 **(decreasing ESP should improve alkaline soils).**  
 352

Treatment and crop	Initial ESP	Final ESP	Soil texture
Gypsum at 14 t/ha + rice-wheat	94.0	32.0	Sandy loam
<i>Leptochloa fusca</i> <sup>3</sup> (1 year) + rice-wheat	94.0	44.0	Sandy loam
Gypsum at 15.6 t/ha (no crop)	103.0	14.5	Sandy clay loam
<i>Leptochloa fusca</i> grown for 1 year	103.0	24.9	Sandy clay loam
Gypsum at 13 t/ha (no crop)	76.1	23.6	Sandy clay loam
<i>Leptochloa fusca</i> grown for 15 months	66.4	42.0	Sandy clay loam
Gypsum at 25 t/ha (no crop)	49.0	30.0	Loam
Sesbania-wheat-sesbania (1 year)	49.0	28.0	Loam
Gypsum at 14 t/ha + rice	95.0	45.0	Unknown
<i>Leptochloa fusca</i> grown for 1 year	95.0	60.0	Unknown

353 The plants that are best suited to rehabilitating soils are those that can withstand saline/sodic soils and  
 354 produce large amounts of biomass. Plants can store sodium in aerial plant parts, which can then be  
 355 harvested and removed as well (Qadir et al., 2005). Some examples of promising phytoremediation plants  
 356 include *Pennisetum giganteum* (giant juncao), sorghum/sudangrass hybrids, *Diplachne fusca* (sprangletop),  
 357 and *Salicornia* spp. (sometimes called *Halocnemum*; pickleweed or glasswort) (Ahmadi et al., 2022; Hayat  
 358 et al., 2020; Qadir et al., 2005). Qadir et al. (2005) note that phytoremediation can equal chemical  
 359 approaches in some instances (see Table 4 and Table 5), especially soils with coarse to medium texture.  
 360 However, phytoremediation is less efficient (or unsuccessful) as compared with chemicals when (Qadir et  
 361 al., 2005):

- 362 • crops that are not resistant to ambient soil salinity/sodicity, such as rice and wheat, are used in  
 363 the rotation.
- 364 • the phytoremediation period is too short, such as only one season.
- 365 • insufficient water is used to leach any sodium released by phytoremediation.

366 Plant roots are capable of releasing hydrogen ions into soil, which also lowers soil pH (Brautigan et al.,  
 367 2014). When researchers grew lucerne, faba (fava) beans, field peas, and vetch in pots with highly alkaline  
 368 soil (pH 8.7-9.6), the average pH of the soil decreased by 0.5 pH units. Within the area directly adjacent to  
 369 roots (the rhizosphere), the decrease in average pH was 1.1 units. Not all plants were equal:

- 370 • faba beans decreased bulk soil 0.7 pH units.
- 371 • lucerne decreased bulk soil 0.6 pH units.
- 372 • vetch and field pea decreased bulk soil pH by around 0.4 pH units.

<sup>3</sup> *Leptochloa fusca* is also known as *Diplachne fusca*, or sprangletop (Calflora, 2022).

376 However, the researchers found that this effect was transient. Twelve weeks after removing the plants,  
377 the pH of the soil in the pots had returned to pre-modified levels (Brautigan et al., 2014). One possible  
378 explanation for this is that previously insoluble soil carbonates dissolved over time, returning the pH to  
379 previous levels. Also, as we show later, pot experiments do not translate well to field soil, probably due  
380 to the volume and depth of soil in fields. The effective distance that plants can acidify soil is typically 2-3  
381 mm from the root surface (Kuzyakov & Razavi, 2019). Brautigan et al. did not explore the role of plants in  
382 solubilizing calcium either. In calcareous soils, for example, pH is buffered by the dissolution of calcite  
383 (Qadir et al., 2005). This can subsequently allow for leaching, but the researchers would have needed to  
384 specifically perform additional investigations to study this effect.

385  
386 In contrast to the Brautigan et al. potted plant study, Tavakkoli et al. (2022) were unable to reproduce a  
387 bulk soil pH change in field soil using legumes. Tavakkoli et al. used a non-sodic soil, whereas Brautigan  
388 et al. (2014) used a sodic soil. However, Brautigan et al. (2014) measured not only bulk soil pH, but also  
389 the pH directly in the area around plant roots (rhizosphere), where they found changes in pH about twice  
390 that of the bulk soil in pots. Tavakkoli et al. only measured bulk field soil pH and noted that their method  
391 would not catch localized changes near the plant roots. The Tavakkoli et al. and Brautigan et al.  
392 experiments show that when soil volume is limited (such as in pots), plants appear to be able to create  
393 enough acid to see changes in bulk soil; however, this does not occur in the much larger volumes of field  
394 soil. Like Brautigan et al., Tavakkoli et al. did not explore the role of plants solubilizing calcium, and  
395 potentially displacing sodium from cation exchange sites within the soil.

396  
397 Another way in which plants can be used to help improve soil pH is by decreasing soil-water evaporation  
398 (Kumar et al., 2022). Earlier, we discussed how the occurrence of alkaline soils correlates strongly with  
399 the effects of rainfall and evaporation. Using cover crops (as well as mulches) can decrease evaporation  
400 when combined with strategies that aim to limit soil disruption – such as minimum tillage and direct seed  
401 drilling (Kumar et al., 2022).

402  
403 *Chelated micronutrients*

404 One of the issues with soil pH above 7 is the availability of some nutrients, especially zinc and iron  
405 (Sibbett, 1995). For example, the solubility of zinc in water (which relates to mobility/bioavailability)  
406 decreases 100-fold with each whole number increase in pH. One strategy that growers use to grow crops  
407 at elevated levels of soil pH is to apply micronutrients in chelated form. Another way is to use foliar  
408 sprays (chelated or not). The application of plant available micronutrients does not fix the root cause  
409 (alkaline soil) (Sibbett, 1995).

410  
411 Souri and Hatamian (2019) note that amino acid-chelated nutrients are effective in helping plants meet  
412 nutrient requirements in alkaline and calcareous soils. Chelation creates stable, chemical bonds that  
413 protect metal micronutrients from reactions that might otherwise cause them to oxidize, precipitate, or  
414 become immobilized (Lehman, 1963; Liu et al., 2012). Unlike some other chelation agents, amino acid-  
415 based chelates can stimulate root cells to take up the nutrients faster, and translocate them within the  
416 plant more quickly (Souri & Hatamian, 2019).

417  
418 Not all micronutrient chelate treatments are effective in combatting the effects of high pH soil. For  
419 example, researchers looked at iron deficiency chlorosis in soybeans due to alkaline soils in Alabama  
420 (Gamble et al., 2014). While foliar and in-furrow applications of iron chelated with EDDHA  
421 (ethylenediamine-N,N'-bis(2-hydroxyphenylacetic acid)) increased plant yield, treatments of iron citrate  
422 and iron sulfate did not.

423  
424 Many chelated micronutrients are allowed in organic production (OMRI, 2022).

425  
426 *Salicylic acid and silicic acid*

427 Several studies noted that salicylic and silicic acid are substances that could be used for alleviating  
428 symptoms of either alkaline or salt stress (often involving alkaline conditions) (Khan et al., 2019; Kumar  
429 et al., 2022; Machado & Serralheiro, 2017). Salicylic and silicic acids do not lower soil pH, but may help

430 plants tolerate alkaline soils (Khan et al., 2019). Aside from affecting nutrient solubility, alkaline soils can  
431 produce damaging reactive oxygen species (ROS) like hydrogen peroxide, superoxide, and hydroxyl  
432 radicals. Plants defend themselves from damage produced by ROS with a variety of antioxidant enzymes.  
433 Salicylic acid and silicic acid can stimulate the production of these enzymes (Khan et al., 2019).

434  
435 In studies using potted tomatoes, Khan et al. found that salicylic acid and silicic acid counteracted  
436 negative growth effects caused by alkaline conditions (pH 9), as compared with controls (pH 6). In  
437 beneficial ways, these substances stimulated enzyme activity in the plants, increased potassium ion (K<sup>+</sup>)  
438 intake, and modulated the production of other plant hormones, such as abscisic acid. In their experiments  
439 Khan et al. (2019) found that:

- 440 • Without treatment, plants at higher pH exhibited smaller roots and shoots.
- 441 • Treated plants (salicylic acid, silicic acid, and both) at pH 9 had longer root lengths than treated  
442 and untreated plants at pH 6.
- 443 • Treated plants had longer and larger diameter stems at pH 9 than untreated plants at pH 6.

444  
445 Even though these materials are usually manufactured synthetically, both salicylic acid and silicic acid  
446 occur naturally (Davies, 2010; Law & Exley, 2011). Salicylic acid for example has long been known to exist  
447 in willow bark, but now is recognized to be an important plant hormone involved in plant responses to  
448 pathogens (Davies, 2010). Plants like horsetail (*Equisetum sp.*) are “biosilicifiers,” which harvest silicic acid  
449 from the soil and deposit it within cells as amorphous hydrated silica (Law & Exley, 2011).

450  
451 Some nonsynthetic products containing horsetail extracts are exist which are allowed for organic use;  
452 however most (but not all) of these products are listed as pesticides (OMRI, 2022). Manufacturers can use  
453 microorganisms to produce nonsynthetic salicylic acid, and some products exist that contain willow bark  
454 (OMRI, 2022).

#### 455 *Other*

456 Numerous home and garden websites advocate using substances like vinegar (dilute acetic acid) to lower  
457 soil pH for growing blueberries. However, no published scientific literature could be found investigating  
458 this for crop use.

459  
460 Spent coffee grounds are similarly recommended, but again we found little published scientific research  
461 evaluating their effectiveness. One study noted that using spent coffee grounds at rates of 1 and 2.5% of  
462 soil weight did not cause any change in pH after 40 days (Cervera-Mata et al., 2021). The authors also  
463 found that spent coffee grounds and derivative products inhibited lettuce growth.

464  
465 Numerous studies exist that investigate pyroligneous acid (PA, wood vinegar) (Lashari et al., 2013;  
466 Maliang et al., 2020; Togoro, 2014), and experimentally, this material can lower soil pH. For example,  
467 Togoro (2014) used eucalyptus-based PA at 1%, 2%, 4%, and 8% concentrations on an oxisol soil in  
468 column experiments. The initial soil pH was 5.5. At 1% and 2%, no differences could be found throughout  
469 the soil column. However, at 4% and 8%, statistical differences occurred, with the 4% PA solution  
470 lowering soil pH by 0.7 units in the top 0-10 cm of the column. At 8% PA, the top 0-10 cm of the soil  
471 column were reduced by 0.9 pH units, and the next 10-20 cm decreased around 0.4 pH units. However,  
472 the amount of PA required in a field application to achieve this result would be very large. Furthermore,  
473 as PA functions as an acid solution (Togoro, 2014), it could lose effectiveness in the presence of buffering  
474 agents such as calcium or sodium carbonates (common in alkaline soils).

#### 475 *Combination of strategies*

476  
477 Ultimately, effective reduction of soil pH likely requires a range of approaches. For example, Kumar et al.  
478 (2022) in their review of 101 studies on topics including drip irrigation, fertigation system, saline-sodic  
479 soils, and salinization note that to restore saline-sodic soils (typically above pH 8.5), gypsum can be used  
480 to release calcium and displace sodium. However, irrigation should also be applied at a rate high enough  
481 to leach the sodium. Organic amendments including biochar, straw, green plant residues and  
482

483 microorganisms should also be used to improve soil organic carbon, along with crop rotation and  
484 minimum tillage (Kumar et al., 2022).

485  
486 In another example of a multi-material approach, researchers found that adding crop wastes (orange or  
487 olive oil pomace, 5%) to a mixture of elemental sulfur (85%) and bentonite clay (10%; a mined substance)  
488 improved germination, plant height, and fruit size in potted red onion, red bean, and cayenne pepper  
489 plants (Muscolo et al., 2017). Three months after applying the sulfur-bentonite-orange crop waste mix  
490 (0.88 mg/liter of soil), the pH of the soil was 1.6 pH units lower than the control, which had no fertilizer  
491 applied (6.8 vs 8.4). Compared to the sulfur (90%)-bentonite (10%) mix, the sulfur-bentonite-orange crop  
492 waste mix was 0.8 pH units lower (Muscolo et al., 2017). The study showed that adding acidic organic  
493 matter (orange or olive pomace) was useful in lowering pH and improving crop performance. The  
494 researchers noted that adding agricultural wastes stimulated the growth of sulfur-oxidizing bacteria  
495 (Muscolo et al., 2017). As previously mentioned, sulfur-oxidizing bacteria convert elemental sulfur to  
496 sulfuric acid, and elemental sulfur is an allowed synthetic soil amendment at § 205.601(j).

### Report Authorship

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506  
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508 All individuals are in compliance with Federal Acquisition Regulations (FAR) Subpart 3.11 – Preventing  
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