

# Magnesium Chloride

## Handling/Processing

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### Identification of Petitioned Substance

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There are two forms of magnesium chloride:	16		
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<b>Chemical Names:</b> MgCl <sub>2</sub> · 6H <sub>2</sub> O	18	<b>Chemical Names:</b> MgCl <sub>2</sub>	
Magnesium chloride hexahydrate	19	Magnesium chloride anhydrous	
Magnesium chloride	20	Magnesium chloride	
Magnesium dichloride	21	Magnesium dichloride	
Magnesium chloride 6H <sub>2</sub> O			
Magnesium chloride, 6-hydrate		<b>CAS Number:</b> 7786-30-3	
Magnesium chloride hydrate			
Magnesium chloride, hydrous		<b>Other Codes:</b> E511, INS511 (both forms)	

**CAS Number:** 7791-18-6

### Summary of Petitioned Use

Magnesium chloride is currently allowed under the National Organic Program regulations at 7 CFR 205.605(b) as a nonagricultural synthetic substance for use as an ingredient in or on processed products labeled "organic" or "made with organic (specified ingredients or food group(s))." The current annotation reads, "derived from sea water." The primary uses of magnesium chloride in organic food processing are as a firming agent in tofu processing and as a source of the essential mineral magnesium in organic infant formula. It is also allowed by the FDA as a flavoring agent, adjuvant, and as a nutrient supplement.

### Characterization of Petitioned Substance

#### Composition of the Substance:

Magnesium chloride is the simple salt of the halogen chlorine and the alkaline earth metal magnesium. As noted in the Identification section above, two forms of magnesium chloride (hexahydrate or anhydrous) are analytically defined and commercially available.

Magnesium chloride hexahydrate is the form of magnesium chloride that is authorized by the FDA for use as a direct food substance (21 CFR 184.1426). It is described in the Merck Index and occurs as colorless, odorless flakes, crystals, granules or lumps (Budavari 1996). The Joint FAO/WHO Expert Committee on Food Additives (JECFA) and the Food Chemicals Codex (FCC) require that the material assays at 99% to 105% MgCl<sub>2</sub> · 6H<sub>2</sub>O (JECFA 1980; U. S. Pharmacopeia 2010). The hexahydrate form is far more available and far less expensive than the anhydrous form.

Anhydrous magnesium chloride as described in the Merck Index is prepared from magnesium ammonium chloride hexahydrate in the presence of hydrochloric acid (Budavari 1996). It occurs as soft leaflets and is used as a chemical reagent.

Both forms of magnesium chloride are hygroscopic (absorb water) and deliquescent (absorb enough water to form a solution), so containers of this GRAS ingredient must be closed tightly to avoid moisture pick-up.

The remainder of this report will focus on the hexahydrate form of magnesium chloride used as a food additive.

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**58 Source or Origin of the Substance:**

59 The most common sources of magnesium chloride hexahydrate are “derived from sea water” in the very  
 60 broadest sense. Mineral deposits of magnesium chloride were created thousands to millions of years ago  
 61 when isolated sea water bodies dried up and their mineral constituents crystallized out (Butts 2004). These  
 62 mineral deposits are tapped by solution mining, which involves pumping water thousands of feet below  
 63 the earth’s surface to dissolve the minerals and form brines. The brines are pumped to the surface and  
 64 separated into the component mineral salts. Other important brine sources are active terminal lakes, such  
 65 as the Great Salt Lake in North America and the Dead Sea in Israel and Jordan (Butts 2004). Underground  
 66 brine can be found in the remains of ancient terminal lakes that have dried up, such as under Midland,  
 67 Michigan (Chemical Heritage Foundation 2015). The production of sea salt by solarization has been an  
 68 important human activity for the last three millennia. Sodium chloride-depleted solar brine is a good  
 69 source of magnesium chloride, since magnesium chloride makes up 17% of sea water solids (Aikawa  
 70 1991). Evaluation Question 1 provides a full description of these natural sources and how the extraction  
 71 and isolation of magnesium chloride is accomplished.

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73 Magnesium chloride can also be produced by chemical synthesis, which is also described in Evaluation  
 74 Question 1.

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**77 Properties of the Substance**

78 Physical and chemical properties of the substance are summarized in Table 1.

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80 Table 1: Physical and Chemical Properties of Magnesium Chloride Hexahydrate (Budavari 1996; U. S.  
 81 Pharmacopeia 2010; JECFA 1980)

Property	Value
CAS Reg. Number	7791-18-6
Chemical formula	MgCl <sub>2</sub> · 6 H <sub>2</sub> O
Molar mass	203.30
Appearance	Deliquescent crystals
Solubility, cold water	1 g in 0.6 mL (~ 166 g/100mL)
Solubility, 100°C water	1 g in 0.3 mL (~ 333 g/100mL)
Solubility, alcohol	1 g in 2 mL ethanol (~50 g/100mL)

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83 The two significant characteristics of magnesium chloride hexahydrate that enable its isolation and  
 84 purification from natural sources are its high water solubility (Lewis 1997b) and its high alcohol solubility.

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**87 Specific Uses of the Substance:**

88 The primary use of magnesium chloride hexahydrate in organic food processing is as a firming agent for  
 89 tofu. Magnesium chloride hexahydrate is also used as a source of the essential mineral magnesium in  
 90 infant formula (21 CFR 184.1426(c)(2)).

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**93 Approved Legal Uses of the Substance:**

94 Magnesium chloride hexahydrate is affirmed by the FDA as Generally Recognized As Safe (GRAS) as a  
 95 food ingredient (21 CFR 184.1426). It is allowed by the FDA as a flavoring agent, adjuvant, nutrient  
 96 supplement, and may be used in infant formula.

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98 The EPA regulates magnesium chloride as a pesticide on List D, pesticides of less concern (EPA 1998).  
 99 Magnesium chloride has also been used to treat bovine hypomagnesemia (low blood magnesium levels)  
 100 (Budavari 1996).

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**103 Action of the Substance:**

104 Magnesium and calcium are coagulating agents that interact with the protein in soymilk to form tofu.  
105 Magnesium chloride easily dissolves in water and congeals soymilk quickly, generating smooth or rough  
106 textured curd depending on the concentration of magnesium chloride solution (Arii and Takenaka 2013).

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#### **Combinations of the Substance:**

110 Magnesium chloride hexahydrate is commercially available as colorless, odorless flakes, crystals, granules  
111 or lumps. Both JECFA and FCC require that the material assays at 99% to 105% MgCl<sub>2</sub> 6H<sub>2</sub>O. Commercial  
112 sources contain no additional or ancillary ingredients (e.g., inert ingredients, stabilizers, preservatives,  
113 carriers, anti-caking agents or other materials).

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<b>Status</b>
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#### **Historic Use:**

119 The practice of making tofu to utilize the protein of the soybean originated about 2,000 years ago. A  
120 material called “nigari” is a traditional ‘natural’ solidifying agent for making tofu in Japan. Nigari consists  
121 of the natural components of sea water including magnesium chloride, magnesium sulfate and other  
122 elements of sea water that remain after sodium chloride crystallizes from solar brine (Shurtleff and Aoyagi  
123 1975).

#### **Organic Foods Production Act, USDA Final Rule:**

127 The National Organic Standards Board (NOSB) reviewed magnesium chloride hexahydrate in 1995 for  
128 inclusion on the National List of Approved and Prohibited Substances for use as a color retention agent, a  
129 firming agent for tofu, and a processing aid in sugar beet processing. The Final Rule creating the NOP  
130 regulations on December 21, 2000 included a listing of “magnesium sulfate – derived from sea water” on  
131 the National List at §205.605(b) as an allowed synthetic (USDA Agricultural Marketing Service 2000).

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133 Documents from the original NOSB review in 1995 are somewhat unclear regarding the classification of the  
134 various source of magnesium chloride as synthetic or nonsynthetic. The Technical Advisory Panel (TAP)  
135 review from 1995 indicates that one TAP reviewer categorized all sources of magnesium chloride as  
136 synthetic, and the other TAP reviewer categorized magnesium chloride from brine as nonsynthetic (NOSB  
137 1995a). The minutes from the October-November 1995 NOSB Meeting indicate that the NOSB decided to  
138 “prohibit non-synthetic magnesium chloride (from sea water)” and “allow only the synthetic form if  
139 extracted from sea water” (NOSB 1995b). The NOSB Materials Database document from 1999  
140 acknowledges that magnesium chloride is available from nonsynthetic and synthetic sources (NOSB 1999).

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142 The NOSB has also reviewed magnesium chloride for use in crop production. In 1996, the NOSB reviewed a  
143 petition to add magnesium chloride hexahydrate to §205.601 for use as a foliar source of magnesium, as a  
144 dust suppressant, as a potential desiccant or defoliant for cotton, and as an herbicide. The NOSB voted to  
145 classify magnesium chloride as nonsynthetic when extracted from brine, seawater and salt deposits. Since  
146 magnesium chloride is not listed at §205.602 as a prohibited nonsynthetic substance, nonsynthetic sources  
147 are considered to be allowed in organic crop production.

#### **International Organic Food Processing Standards**

##### **Canadian General Standards Board Permitted Substances List**

153 Magnesium chloride is a permitted processing substance listed in CAN/CGSB-32.311-2015, Table 6.3,  
154 “ingredients classified as food additives,” with the annotation, “derived from seawater.”

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##### **CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (GL 32-1999)**

158 The Codex organic guidelines permit the use of magnesium chloride (INS 511) in food category 06.8,  
159 soybean products (excluding soybean products of food category 12.9 and fermented soybean products of  
160 food category 12.10); food category 12.9.1, soybean protein products; and food category 12.10, fermented  
161 soybean products.

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### 163 **European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008**

164 The European Community regulation permits the use of the magnesium chloride (or “nigari”) in  
165 processing organic foods of plant origin as a coagulation agent (EC No. 889/2008 Annex VIII, Section B -  
166 Processing Aids).

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### 168 **Japan Agricultural Standard (JAS) for Organic Production**

169 Article 4, Table 1, Food Additives permits the use of food additive INS 511, magnesium chloride, and also  
170 “crude seawater magnesium chloride,” for processed foods of plant origin as a coagulating agent or for  
171 processed bean products.

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### 173 **IFOAM - Organics International**

174 The IFOAM Norms, Appendix 4, Table 1, permit the use of magnesium chloride (INS 511) as an additive  
175 and also as a processing and post-harvest handling aid for soybean products only.

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## Evaluation Questions for Substances to be used in Organic Handling

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180 **Evaluation Question #1:** Describe the most prevalent processes used to manufacture or formulate the  
181 petitioned substance. Further, describe any chemical change that may occur during manufacture or  
182 formulation of the petitioned substance when this substance is extracted from naturally occurring plant,  
183 animal, or mineral sources (7 U.S.C. § 6502 (21)).

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### 185 Magnesium chloride from natural sources

186 Natural commercial sources of magnesium chloride can be classified as (a) sea water; (b) terminal lake  
187 brines; (c) subsurface brine deposits; and (d) mineral ore deposits (Butts 2004). Magnesium chloride  
188 produced from each of these natural sources is the product of a brine comprising soluble ions of various  
189 mineral elements, primarily sodium, potassium, magnesium, calcium, chloride and sulfate.

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#### 191 *Sea Water*

192 Sea water is processed in solar ponds to produce concentrated brines from which specific minerals  
193 crystallize and are recovered. These specific minerals, called “evaporites,” crystallize in a sequence based  
194 on the concentrations of anions and cations in the brine and their innate solubility in water (Butts 2004).

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196 Table 2. Important evaporites formed during sea water solarization in their order of formation (Butts 2004)

Mineral name	CAS Registry No.	Other names	Chemical formula
Halite	14762-51-7	salt, sodium chloride	NaCl
Epsomite	14457-55-7	Epsom salts, magnesium sulfate	MgSO <sub>4</sub> · 7H <sub>2</sub> O
Schoenite	15491-86-8	picromerite	K <sub>2</sub> SO <sub>4</sub> · MgSO <sub>4</sub> · 6H <sub>2</sub> O
Kainite	1318-72-5		4KCl · 4MgSO <sub>4</sub> · 11H <sub>2</sub> O
Carnallite	1318-27-0	crackel salt	MgCl <sub>2</sub> · KCl · 6H <sub>2</sub> O
Bischofite	13778-96-6	magnesium chloride	MgCl <sub>2</sub> · 6H <sub>2</sub> O

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198 Table 3. Mineral composition of typical sea water and its calculated disposition as evaporites (Lenntech  
199 2005).

Ionic species	Typical sea water, per liter			sediment	halite	epsomite	carnallite	bischofite
	mg	%,w/w	mEq					
Anions								
Chloride (Cl <sup>-</sup> )	18,980	55.0%	535		-459		-30	-46
Sulfate (SO <sub>4</sub> <sup>2-</sup> )	2,649	7.7%	55	-18		-37		

Bicarbonate (HCO <sub>3</sub> <sup>-</sup> )	140	0.4%	2	-2				
Bromide (Br <sup>-</sup> )	65	0.2%	1					
Borate (BO <sub>3</sub> <sup>3-</sup> )	26	0.1%	1					
Fluoride (F <sup>-</sup> )	1	0.0%	0					
Silicate (SiO <sub>3</sub> <sup>2-</sup> )	1	0.0%	0					
Iodide (I <sup>-</sup> )	< 1	0.0%	0					
Total anions			595					
Cations								
Sodium (Na <sup>+</sup> )	10,556	30.6%	459		-459			
Magnesium (Mg <sup>2+</sup> )	1,262	3.7%	104			-37	-20	-47
Calcium (Ca <sup>2+</sup> )	400	1.2%	20	-20				
Potassium (K <sup>+</sup> )	380	1.1%	10				-10	
Strontium (Sr <sup>2+</sup> )	13	0.0%	0					
Total cations			593					
Total solids	34,483	(100%)						

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201 Solar evaporation of over 90+% of the water in sea water creates a saturated solution of sodium chloride.  
202 During this phase of solarization, calcium carbonate and calcium sulfate crystallize and become sediment  
203 in the initial solar pond. Further evaporation of water leads to crystallization of relatively pure sodium  
204 chloride as the mineral "halite." Sodium chloride represents 76.5% of the mass of typical sea water  
205 minerals. "Sea salt," the commercial product produced by solar evaporation of the sea water, contains as  
206 much sodium chloride (> 98.5%) as mined "salt" does. Salt production from solar ponds represents 14% of  
207 the total salt produced in the United States (Butts 2004).

208  
209 Crystallization of sodium chloride from sea water creates magnesium-rich solar brine. As more water is  
210 evaporated from solar brine, magnesium combines with any remaining sulfate to form epsomite  
211 (crystalline magnesium sulfate), or with potassium to form a double sulfate evaporite called schoenite.

212  
213 The final evaporites formed depend on the ionic composition of the brine. Potassium and magnesium form  
214 a double chloride salt, called carnallite. If the formation of carnallite removes all the potassium from the  
215 solar brine, and magnesium is the only remaining cation, magnesium chloride in the form of the mineral  
216 bischofite is the last mineral to crystallize since it is the most water-soluble evaporite. Bischofite is the  
217 natural mineral form of magnesium chloride hexahydrate.

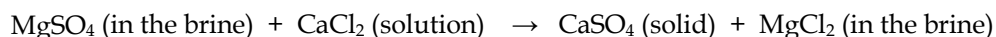
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220 *Terminal lake brines*

221 A terminal lake is a lake where water is flowing in but no water flows out, so that the dissolved salts  
222 concentrate and form brine as the water evaporates. The Great Salt Lake in Utah is a familiar example.  
223 Great Salt Lake brine is the primary source of magnesium chloride in North America. The Great Salt Lake  
224 contains sodium-magnesium-chloride-sulfate brine with low alkalinity (Domagalski, Orem, and Eugester  
225 1989). Like solarization of seawater, the first evaporite of Great Salt Lake brine to form is halite (sodium  
226 chloride), followed by schoenite (magnesium-potassium sulfate), kainite (potassium chloride-magnesium  
227 sulfate double salt), and carnallite (potassium-magnesium chloride), resulting in a magnesium chloride  
228 brine (Neitzel 1971 ). Evaporating the water in this magnesium chloride brine creates crude solid  
229 magnesium chloride.

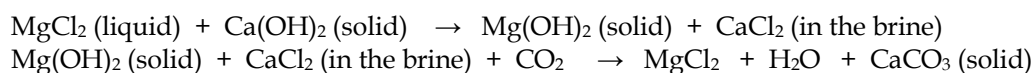
230  
231 The Dead Sea is also a terminal lake. Magnesium chloride is produced in Israel and Jordan from Dead Sea  
232 brine. Magnesium chloride accounts for about half of Dead Sea solids. The major minerals in Dead Sea  
233 brine are magnesium chloride and potassium chloride, which crystallize as the double salt carnallite (Sadan  
234 1979). Carnallite is then treated with water to isolate the magnesium chloride, taking advantage of the fact  
235 that magnesium chloride is over three times more soluble in water than is potassium chloride.

236  
237 The sequence of crystallization of the dissolved salts in natural brines during isothermal (solar)  
238 evaporation produces the same minerals found in mineral deposits in prehistoric sea beds (Fezei, Hammi,  
239 and M'nif 2012). Successive evaporation sequences lead to precipitation of sodium chloride (halite) and

240 then the potassium chloride–magnesium sulfate double salt (kainite). Thereafter, in traditional solarization,  
241 the mother liquor is cooled to remove magnesium sulfate heptahydrate (epsomite). This step is essential  
242 before precipitating the potassium chloride magnesium chloride double salt (carnallite). Fezei et al. (Fezei,  
243 Hammi, and M'nif 2012) developed a process to ameliorate brine containing excessive sulfate. Sulfate can  
244 be quantitatively removed prior to epsomite formation by adding calcium chloride to form insoluble  
245 calcium sulfate (gypsum). Avoiding loss of magnesium in the form of epsomite and increasing the chloride  
246 content of the brine increases the yield of magnesium chloride. The sulfate–free solution is suitable to be  
247 used for the production of magnesium chloride hexahydrate with purity greater than 90%. This brine is not  
248 the source of large amounts of magnesium chloride, but the chemistry is an example of optimizing  
249 magnesium chloride yields. The chemistry of this intervention is as follows:



253 Magnesium chloride can also be extracted from any of these brines in a two-step process that bypasses the  
254 lengthy solar evaporation steps. Adding calcium hydroxide to magnesium chloride-containing brine  
255 precipitates magnesium as magnesium hydroxide. This precipitate is mixed with concentrated brine (now  
256 containing calcium and chloride) and a source of carbon dioxide to regenerate a pure magnesium chloride  
257 liquor (Butts 2004). The chemistry of the process is as follows:



### 263 *Subsurface brine deposits*

264 Brine deposits in Midland, Michigan, have been a source of magnesium chloride since the 1890s. The Dow  
265 company originally obtained its bromine, chlorine, sodium, calcium and magnesium from the brine of  
266 ancient seas under Midland (Chemical Heritage Foundation 2015).

### 269 *Mined mineral deposits*

270 The two major mined mineral sources of magnesium chloride are bischofite and carnallite, both of which  
271 were formed during prehistoric solar evaporation of sea water (Butts 2004). Solution mining of these ore  
272 bodies creates a brine that is processed on the surface.

274 Bischofite ore is found as a sea salt concentrate dated from the Permian Period (nearly 200 million years  
275 ago), with one such zone extending through northern Europe, from the British Isles into Russia.  
276 MagnesiumUSA, Inc. has a bischofite mine located in Poltava, Ukraine, that is considered to be a region  
277 that contains some of the largest, purest, deepest and oldest deposits of bischofite in the world. Their mine  
278 has a bischofite deposit that is estimated to be more than 300 million years old, and supplies Natural  
279 Bischofite Solution, Magnesium Chloride Crystals, and other magnesium products. Natural Bischofite  
280 Solution also is extracted with water and produced at a depth of 2,650 meters (8,700 feet) (MagnesiumUSA  
281 2016). Nedmag Industries facilities are located above a 250 million year old Zechstein deposit of bischofite  
282 and carnallite salts in Northern Europe. At a depth of approximately 1,500 meters below the surface,  
283 unique bischofite salt layers consist of very pure magnesium chloride. Bischofite brine is extracted through  
284 solution mining by injecting water into the salt layers. The water dissolves the magnesium chloride,  
285 forming a magnesium chloride brine, which is pumped up to the surface where it is processed to be sold in  
286 liquid or dry form. Bischofite is also found in salt deposits in the originally discovered bischofite deposit in  
287 Stassfurt, Saxony-Anhalt, Germany, in Atyrau, Atyrau Province, Kazakhstan, and in Peru (Hudson  
288 Institute of Mineralogy).

290 Magnesium chloride is isolated from bischofite and carnallite ore deposits by solution mining, similar to  
291 how sodium bicarbonate is extracted from trona ore in Wyoming. Water is pumped into the ore body to  
292 dissolve these soluble minerals, forming a brine which is pumped to the surface. Most of the patented  
293 processes for purification and concentration of these brines rely on water and evaporation, without any  
294 additional chemicals (Jones, Grover, and Silsbee 1917; Neitzel 1971; Dillard, Davis, and Every 1976;

295 Groenhof 1982; Nylander 1972 ). However, because magnesium chloride is soluble in alcohol while  
296 potassium chloride is not, several patented processes for separating pure magnesium chloride from  
297 carnallite employ a low molecular weight alcohol, such as methanol, to recover pure magnesium chloride  
298 (Chassagne 1974; Lambly, Leibson, and Chassagne 1976; Fox, Degen, and Leibson 1977). At the end of the  
299 extraction process, the magnesium chloride has not been changed into a different substance, and any  
300 alcohol used as an extraction aid has been removed from the final substance.

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### 303 Magnesium chloride formed by chemical synthesis

304 Several synthetic processes that create magnesium chloride use hydrochloric acid. Three are described by  
305 the FDA at 21 CFR 184.1426:

- 306 • reaction of magnesium oxide with hydrochloric acid,
- 307 • treatment of magnesium ammonium chloride hexahydrate with hydrochloric acid, and
- 308 • dissolution of magnesium oxide, hydroxide, or carbonate in aqueous hydrochloric acid.

309

310 Other synthetic pathways include:

- 311 • action of hydrochloric acid on magnesium oxide or hydroxide, especially the hydroxide, when  
312 precipitated from seawater or Great Salt Lake brine by addition of calcium (Lewis 1997a), and
- 313 • as a by-product in the manufacture of titanium (Jackson et al. 2000).

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316 **Evaluation Question #2: Discuss whether the petitioned substance is formulated or manufactured by a**  
317 **chemical process, or created by naturally occurring biological processes (7 U.S.C. § 6502 (21)). Discuss**  
318 **whether the petitioned substance is derived from an agricultural source.**

319

320 Two magnesium chloride-containing evaporites, carnallite and bischofite, are created by the solarization of  
321 sea water or natural brines, which is a naturally occurring process. Carnallite and bischofite also occur as  
322 mineral deposits that formed naturally over millions of years in salt lakes. Solar evaporation and  
323 crystallization are considered physical (not chemical) processes.

324

325 The process by Fezei et al. that removes sulfate from terminal lake brines by adding calcium chloride to  
326 precipitate calcium sulfate is a chemical process that produces additional magnesium chloride.

327

328 The two-step process of extracting magnesium chloride from terminal lake brines involves adding lime  
329 (calcium hydroxide) to precipitate magnesium hydroxide, and then mixing the solid magnesium hydroxide  
330 with the brine and carbon dioxide to generate pure magnesium chloride liquor. This process is similar to  
331 how citric acid produced by microbial fermentation is isolated. Calcium hydroxide is added to the citric  
332 acid-containing culture to precipitate citric acid as calcium citrate. Citric acid is recovered by reacting  
333 calcium citrate with sulfuric acid. Calcium precipitates as calcium sulfate and citrate is converted to citric  
334 acid. Citric acid produced in this manner is classified as a nonsynthetic substance at §205.605(a).

335

336 Several patented processes for purifying magnesium chloride sourced from solution mining rely on  
337 synthetic alcohols, such as methanol, to take advantage of the high alcohol solubility of magnesium  
338 chloride (Chassagne 1974; Lambly, Leibson, and Chassagne 1976; Fox, Degen, and Leibson 1977).

339

340 Synthesis of magnesium chloride by the reaction of a magnesium compound such as the oxide, hydroxide,  
341 or carbonate with hydrochloric acid is a chemical process, which involves chemical reaction of an acid and  
342 an alkali to form a salt.

343

### 344 *Agricultural vs. Nonagricultural sources*

345 Magnesium chloride made directly or indirectly from sea water, brine, or mineral ore is considered to be  
346 derived from nonagricultural sources.

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349 **Evaluation Question #3: If the substance is a synthetic substance, provide a list of nonsynthetic or**  
350 **natural source(s) of the petitioned substance (7 CFR § 205.600 (b) (1)).**  
351

352 Magnesium chloride produced by reacting a magnesium compound or mineral with hydrochloric acid is  
353 considered synthetic. This is because the substance undergoes a chemical change so that it is chemically or  
354 structurally different from how it naturally occurs in the source material.  
355

356 Natural sources of magnesium chloride are described in Evaluation Question 1, and the substance can be  
357 extracted by various means which may affect the classification of the final substance as synthetic or  
358 nonsynthetic. Evaporation and crystallization are physical processes which do not result in chemical  
359 change. Magnesium chloride extracted from brine by the two-step process involving calcium hydroxide  
360 and carbon dioxide is not chemically or structurally different from how it naturally occurs in the source  
361 material.  
362

363 **Evaluation Question #4: Specify whether the petitioned substance is categorized as generally**  
364 **recognized as safe (GRAS) when used according to FDA's good manufacturing practices (7 CFR §**  
365 **205.600 (b)(5)). If not categorized as GRAS, describe the regulatory status.**  
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368 Magnesium chloride hexahydrate is affirmed as GRAS at 21 CFR 184.1426, and is allowed by the FDA as a  
369 flavoring agent and adjuvant and as a nutrient supplement.  
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372 **Evaluation Question #5: Describe whether the primary technical function or purpose of the petitioned**  
373 **substance is a preservative. If so, provide a detailed description of its mechanism as a preservative (7**  
374 **CFR § 205.600 (b)(4)).**  
375

376 Magnesium chloride does not function as a preservative.  
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379 **Evaluation Question #6: Describe whether the petitioned substance will be used primarily to recreate**  
380 **or improve flavors, colors, textures, or nutritive values lost in processing (except when required by law)**  
381 **and how the substance recreates or improves any of these food/feed characteristics (7 CFR § 205.600**  
382 **(b)(4)).**  
383

384 Magnesium chloride is not used to recreate or improve characteristics lost in processing. Magnesium  
385 chloride is used to create and modify the texture of the soy bean curd product, tofu. Magnesium chloride is  
386 a salt of the essential nutrient magnesium, and is specifically permitted as a nutrient supplement at 21 CFR  
387 184.1426. Nutritionally complete products intended as the sole item in the diet of human infants frequently  
388 contain magnesium chloride as a source of both magnesium and chloride as required at 21 CFR 107.100.  
389

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391 **Evaluation Question #7: Describe any effect or potential effect on the nutritional quality of the food or**  
392 **feed when the petitioned substance is used (7 CFR § 205.600 (b)(3)).**  
393

394 Adding magnesium chloride to any food or feed will increase the amounts of the essential mineral  
395 nutrients magnesium and chloride. Severe magnesium deficiency is rare in the United States, but  
396 habitually low intakes are commonplace. Magnesium depletion has cardiovascular effects, including  
397 increased blood pressure, atrial fibrillation, ventricular tachycardia and fibrillation, and increased risk of  
398 cardiac ischemia.  
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401 **Evaluation Question #8: List any reported residues of heavy metals or other contaminants in excess of**  
402 **FDA tolerances that are present or have been reported in the petitioned substance (7 CFR § 205.600**  
403 **(b)(5)).**  
404



405 Magnesium chloride hexahydrate for food processing meets the Food Chemicals Codex heavy metal  
406 specification for lead of not more than 4 parts per million (U. S. Pharmacopeia 2010). The JECFA  
407 specification for lead in magnesium chloride hexahydrate is not more than 2 ppm (JECFA 2004).  
408

409  
410 **Evaluation Question #9: Discuss and summarize findings on whether the manufacture and use of the**  
411 **petitioned substance may be harmful to the environment or biodiversity (7 U.S.C. § 6517 (c) (1) (A) (i)**  
412 **and 7 U.S.C. § 6517 (c) (2) (A) (i)).**  
413

414 The historical process of solar evaporation of sea water to obtain salt and additional minerals such as  
415 magnesium chloride creates saline ponds and infertile soil. Solar salt ponds have been reused for several  
416 millennia in the Eastern Mediterranean so that the environmental damage is localized. With respect to  
417 terminal lakes such as the Great Salt Lake, the major environmental threat here is not related to mineral  
418 extraction operations; it is the reduction of water flow into this terminal lake caused by agricultural and  
419 other diversions (Wurtsbaugh et al. 2016). Winds blowing over dry lake beds cause dust storms and urban  
420 pollution.  
421

422 An environmental risk with solution mining is surface subsidence, as the underlying mineral is dissolved  
423 and removed, effectively creating a cavern.  
424

425 Several patented processes for the separation of sea minerals employ volatile synthetic low molecular  
426 weight alcohols (primarily methanol) to extract magnesium chloride. Solution mining with water  
427 containing methanol would result in release of methanol to the environment. However, a comprehensive  
428 review of chemical production from natural brines (Butts 2004) makes no mention of methanol or other  
429 alcohols in solution mining, suggesting that these processes have little or no commercial application.  
430

431 Methanol is released to the environment during industrial uses and naturally from volcanic gases,  
432 vegetation, and microbes. Exposure may occur from ambient air and during the use of solvents. Acute  
433 (short-term) or chronic (long-term) exposure of humans to methanol by inhalation or ingestion may result  
434 in blurred vision, headache, dizziness, and nausea. No information is available on the reproductive,  
435 developmental, or carcinogenic effects of methanol in humans. Birth defects have been observed in the  
436 offspring of rats and mice exposed to methanol by inhalation. The EPA has not classified methanol with  
437 respect to carcinogenicity (EPA 2000).  
438

439  
440 **Evaluation Question #10: Describe and summarize any reported effects upon human health from use of**  
441 **the petitioned substance (7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and 7 U.S.C. § 6518**  
442 **(m) (4)).**  
443

444 Magnesium chloride is used in medicine (e.g., parenteral solutions) as a source of soluble magnesium ions,  
445 which are essential for many cellular activities. It has also been used as a cathartic. JECFA has established  
446 an Acceptable Daily Intake (ADI) for magnesium chloride as “no limit” (JECFA 1980).  
447

448  
449 **Evaluation Question #11: Describe any alternative practices that would make the use of the petitioned**  
450 **substance unnecessary (7 U.S.C. § 6518 (m) (6)).**  
451

452 Use of a coagulant is necessary for tofu processing. Tofu comprises the curdled globular proteins of  
453 soybeans. Soybeans are made into soymilk and the coagulant is added to curdle the globulins. Potential  
454 alternative practices, including use of dairy cultures and animal enzymes, such as rennet, that curdle the  
455 proteins of ruminant milk, have no effect on soy globulins (Institute of Food Technologists 2010) and  
456 would not be suitable for vegans or vegetarians.  
457

458

459 **Evaluation Question #12: Describe all natural (non-synthetic) substances or products which may be**  
460 **used in place of a petitioned substance (7 U.S.C. § 6517 (c) (1) (A) (ii)). Provide a list of allowed**  
461 **substances that may be used in place of the petitioned substance (7 U.S.C. § 6518 (m) (6)).**  
462

463 Magnesium chloride is a prime candidate mineral salt for supplementing a human food with soluble  
464 magnesium. Few food grade magnesium salts possess good solubility and acceptable taste profiles and are  
465 included on the National List. A human requirement for preformed sulfate has not been established,  
466 whereas chloride is known to be an essential nutrient (Institute of Medicine 2005), so magnesium chloride  
467 is a more acceptable source of this nutrient for formulated products than is magnesium sulfate.  
468

469 A natural mineral that provides nutritionally available magnesium is dolomite, a calcium carbonate-  
470 magnesium carbonate. Dolomite is insoluble in water so it is unsuitable for nutritional fortification of  
471 liquid products and for making tofu, but it can be useful in some solid and dry food products.  
472

473 For tofu processing, four basic types of coagulants are used: chloride types (such as magnesium chloride  
474 and calcium chloride), sulfate types (such as calcium sulfate and magnesium sulfate), glucono delta-  
475 lactone, and acidic agents (such a citrus juices, vinegar, or lactic acid sources) (Shurtleff and Aoyagi 2000).  
476 Each of these has unique effects on the texture of tofu (deMan, deMan, and Gupta 1986). Calcium chloride,  
477 calcium sulfate, glucono delta-lactone, and lactic acid and citric acid are all classified as nonsynthetic on  
478 §205.605(a).  
479

480 Calcium sulfate, calcium chloride, magnesium chloride, and glucono-delta-lactone are the most frequently  
481 used coagulants for precipitating soy protein curd to make tofu (Arii and Takenaka 2013; Shurtleff and  
482 Aoyagi 1975). Glucono delta-lactone is an effective coagulant used to make tofu, especially "silken" tofu.  
483 The Japanese typically use "nigari," the solids remaining in salt water after sea salt and magnesium sulfate  
484 crystallize, which contains as much as 90% magnesium chloride, as one component of the coagulants. They  
485 then use calcium chloride or calcium sulfate as a second component, since too much calcium and too much  
486 magnesium each can adversely impact tofu texture (Arii and Takenaka 2013). Magnesium sulfate has a  
487 bitter, saline taste that limits its use as a total replacement for magnesium chloride.  
488

489 Various acidic substances can curdle soy protein. Jeong et al. (Jeong et al. 2004) developed a method for  
490 preparing bean curd containing lactic acid for the Korean market by preparing bean soup using soybeans,  
491 cooling the bean soup, and adding a lactic acid-containing bacterial culture to the bean soup to curdle the  
492 bean protein, thus forming bean curd. Citrus juices, particularly lemon juice, are effective coagulants. Tofu  
493 made with lemon juice may be too tart for some tastes (Chang 2006), but it is great tasting for others  
494 (Obatolu 2008).  
495

496  
497 **Evaluation Information #13: Provide a list of organic agricultural products that could be alternatives for**  
498 **the petitioned substance (7 CFR § 205.600 (b) (1)).**  
499

500 Juice from organic lemons can be used as a coagulant for tofu (Sanjay et al. 2008). However, each coagulant  
501 has unique effects on tofu taste and texture. Tofu made with lemon juice may be too tart for some tastes  
502 (Chang 2006), but it is great tasting for others (Obatolu 2008).  
503  
504

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