

# Tall Oil

## Crop Production

### Identification of Petitioned Substance

**Chemical Name:** Crude Tall Oil  
Distilled Tall Oil

**CAS Number:** 8002-26-4

**Other Names:** Liquid Rosin, Tallol; Aceite de resina (Spanish); Talloel (German); Tallol (French), Liquid Resin

**Other Codes:** EINECS No. 232-304-6

**Trade Names:** Crude Tall Oil, CTO (46 commercial manufacturers), Distilled Tall Oil

### Characterization of Petitioned Substance

#### Composition of the Substance:

Crude tall oil is an oily and viscous yellow-black liquid composed of a mixture of rosin acid (32.0% min), fatty acids (mainly oleic acid, palmitic acid and linoleic acid) and unsaponifiables (high-molecular alcohols, sterols and other alkyl hydrocarbon derivatives).

#### Composition of Typical Tall Oils (Pine Chemicals Association, Inc., 2008)

	Crude Tall Oil	Distilled Tall Oil
<b>Acid Number</b>	165	185
<b>Fatty acids (%)</b>	52	65
<b>Resin acids (%)</b>	40	30
<b>Unsaponifiable matter (%)</b>	8	5

Magee and Zinkel (1992) provide a complete chemical listing of the components in American distilled tall oils.

#### Properties of the Substance:

Ref. Weyerhaeuser, 2008 and Chemicaland21.com, 2009:

**Physical State:** Viscous Liquid

**Color:** Amber to dark brown

**Odor:** Odorless

**Acid Value:** 140 min (mg KOH/g)

**pH Value:** 2-4

**Flash Point:** 191° to 193°C (375° to 380°F)

**Boiling Point (@780 mm Hg):** 260°C (>500°F)

**Solubility in Water:** Negligible (0.5% max moisture)

**Solubility in Solvents:** Soluble in methanol, diethyl ether and acetone

**Specific Gravity:** 0.95- 1

**Viscosity:** Not Available

**Vapor Density:** Not Available

**Auto Flammability:** 315°C (599°F)

**Molecular Weight:** Variable

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**Specific Uses of the Substance:** Crude tall oil (CTO) has been shown to be used to produce biodiesel fuel through supercritical methanol extraction (Green Car Congress, 2007). CTO has been used to produce plant sterols in treating human hypercholesterolemia disease. According to Conner et al. (1976), 20,000 tons of tall oil phytosterols are available to serve as a raw material for steroid drug production.

CTO is a major source of rosin. It is used as a binder in cement, as a component of drilling fluids for oil drills, and as an emulsifier for asphalt. Tall oil neutrals applied to plants serves as a natural insecticide and protect plants from insects and mites (U.S. Patent Office, 1989). Tall oil rosin and derivatives are used as a chewing gum base component, emulsifier and stabilizer/density adjustment agent for flavoring oils in beverages (FAO, 1996). It is found in Gatorade drink as an ingredient accessed at

<http://gatorade.elsstore.com/view/product/popup/?id=25071> and it is found in Pepsi carbonated soft drinks as an ingredient accessed at

<http://www.pepsiproductfacts.com/infobycategory.php?pc=p1062&t=1026&s=8&i=fingrdnt#>. Tall oil rosin (TOR) is found in Wrigley's chewing gums as an ingredient accessed at

<http://nells.tripod.com/gum.html>.

**Approved Legal Uses of the Substance:** Crude tall oil (CTO) breaks down by a high temperature (270° - 275°C), low pressure (800 - 1300 Pa) distillation process (Norlin, 2010) to tall oil fatty acid (TOFA), distilled tall oil (DTO), tall oil rosin (TOR) and tall oil pitch. According to the Forchem Tall Oil Life Cycle (Forchem Oy, 2009) distilled tall oil is used for paints, oil-based varnishes, and coatings, coating additives, surfactants, metalworking, oilfield chemicals, oil and fuel additives, pulp and paper chemicals. In addition, CTO is used for printing inks, adhesives (glues), rubber processing, mining chemicals, soaps and detergents, flotation agents, lubricants, biofuels, pesticide formulations, and road construction.

**Action of the Substance:** The major action of tall oil is a solvating, emulsifying, binding, coating, or drying agent.

#### Status

U.S. Environmental Protection Agency: This product does not contain any chemical components with known CAS numbers that exceed the de minimis reporting levels established by SARA Title III, Section 313 and U.S. EPA Title 40 Code of Federal Regulation (CFR) Part 372. This product has been reviewed according to the EPA Hazard Categories promulgated under SARA, Title III, Sections 311 and 312 and is considered under applicable definition to meet all hazard categories, except is an immediate (acute) health hazard. Tall oil is considered exempt from the requirement of a tolerance under U.S. EPA 40 CFR 180.910 for use in pesticide formulation applied to growing crops and crops after harvest (pre- and post harvest uses). Residues of the substance are considered exempted from an EPA tolerance when used in accordance with good agricultural practice as inert (or occasionally active) ingredients in pesticide formulations applied to growing crops or raw agricultural commodities after harvest (40 CFR 180.910). Tall oil is exempt from the requirement of a tolerance under U.S. EPA 40 CFR 180.389 for use as surfactants or related adjuvants of surfactants (40 CFR section 180.1001) to be accessed at [http://www.setonresourcecenter.com/cfr/40CFR/P180\\_389.HTM](http://www.setonresourcecenter.com/cfr/40CFR/P180_389.HTM).

**U.S. Food and Drug Administration:** Tall oil (rosin) is listed as a food additive (indirect and direct) in the FDA's regulations in Title 21 Code of Federal Regulation (CFR). The petitioned substance and its derivatives may safely be used in the manufacture of articles or components of articles intended for use in producing, manufacturing, packing, processing, preparing, treating, packaging, transporting, or holding food (21 CFR section 178.3870). It is considered as a food additive for direct addition to food for human consumption to adjust the density of citrus oils used in the preparation of beverages at a maximum 100 parts per million level, and to provide for the use of steam distillation or steam stripping as a method of purification for producing glycerol ester of wood rosin, gum rosin, or tall oil rosin (21 CFR section 172.735). The petitioned substance is approved as a softener for chewing gum (21 CFR section

108 172.615). Tall oil (rosin) can be used as a flavoring in alcoholic beverages (21 CFR section 172.510). The substance  
109 can also be used as a coating on fresh citrus fruit (21 CFR section 172.210).

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111 **Association of American Feed Control Officials, Inc (AAFCO), Atlanta, GA.:** Modified Tall Oil (MTO) in feeds  
112 according to O'Quinn et al. (2000) when fed to pigs does not appear to affect growth performance as formerly  
113 suggested by the AAFCO (1985) but improves carcass lean content and may additionally improve color and some  
114 other aspects of meat quality in growing finishing pigs.

115  
116 **International:** Crude Tall is on the Canadian Domestic Substance List (DSL). According to the Pine  
117 Chemicals Association (2007) the reports on the toxicity and environmental testing of crude tall oil (CTO)  
118 were reviewed and approved by the International Maritime Organization for CTO shipment in bulk  
119 tankers at <http://www.pinechemicals.org/>. Crude tall oil can be used as an insecticide repellent and is  
120 approved by the European Food Safety Authorization (EFSA) and is included in EU registration directive,  
121 EEC 91/414 Annex I for biopesticides (27 and 28 October 2008) to be accessed at  
122 <http://www.pesticides.gov.uk/approvals.asp?id=2594>

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### Evaluation Questions for Substances to be used in Organic Crop or Livestock Production

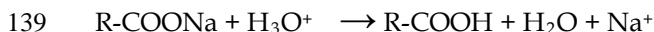
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126 **Evaluation Question #1: Is the petitioned substance formulated or manufactured by a chemical process?**  
127 **(From 7 U.S.C. § 6502 (21)).**

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129 The manufacture of tall oil occurs by a series of chemical processes. First, the pine or coniferous tree wood  
130 is chemically digested in the named Kraft pulping process where the wood chips are digested under  
131 alkaline conditions (pH 14) for 18 hours at 50°C to free the wood fibers (Cantrill, 2008). The extractives  
132 dissolve in the pulping of pine trees solution (black liquor pulping soap). The black liquor substances are  
133 concentrated, are allowed to settle, and then the soapy material is separated from the cellulose pulp  
134 (Cantrill, 2008) by a surface skimming process. The skimmed off material is called tall oil soap and is the  
135 sodium salt of tall oil (U.S. EPA, 2009). Tall oil soap is then acidulated with sulfuric acid to pH 4.0 to yield  
136 crude tall oil. The tall oil soap is reacted with the sulfuric acid (H<sub>2</sub>SO<sub>4</sub>) at 102°C (Agnello and Barnes, 1960)  
137 to form crude tall oil using the following reaction (Wansbrough, 1987):

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141 The acids formed from the reaction, along with other compounds of similar volatility in small amounts  
142 make up the crude tall oil.

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149 Commercially, crude tall oil is fractionally distilled to manufacture tall oil fatty acids and tall oil rosin (U.S.  
150 EPA, 2009). A fraction from the distillation process is distilled tall oil, which has the same CAS registry  
151 number as crude tall oil. The petitioned substance is distilled tall oil (CAS No. 8002-26-4) that is  
152 formulated with the biofungicide (Australian tea tree leaf oil or CAS No. 85085-48-9) in the product named  
153 "Timorex Gold" (Biomor Israel Ltd.). The natural distilled tall oil serves as an emulsifier and solvating  
154 agent in the product formulation. The Timorex product contains 66% natural tea oil as the active fungicide  
155 ingredient in the formulation. Tea oil is steam distilled from the leaf of the Australian plant *Melaleuca*  
156 *alternifolia*. Tea tree oil contains over 100 components, mostly monoterpenes, sesquiterpenes and their  
157 alcohols (Reuveni et al., 2009). Even though tall oil can serve as an organic pesticide it is not considered an  
158 active ingredient in the formulated product because of U.S. EPA's definition of active ingredient as follows:

159

160 Active ingredient (A.I.): The chemical or substance component of a pesticide product that can kill, repel,  
161 attract, mitigate or control a pest or that acts as a plant growth regulator, desiccant, or nitrogen stabilizer.

162 The remainder of a formulated pesticide product consists of one or more “inert ingredients” (such as water,  
163 solvents, emulsifiers, surfactants, clay and propellants), which are there for reasons other than pesticidal  
164 activity.

165  
166 This definition found in the U.S. EPA pesticide glossary can be accessed at:  
167 <http://www.epa.gov/pesticides/glossary/index.html>  
168

169 **Evaluation Question #2: Is the petitioned substance formulated or manufactured by a process that**  
170 **chemically changes the substance extracted from naturally occurring plant, animal, or mineral sources?**  
171 **(From 7 U.S.C. § 6502 (21)).**

172 Crude tall oil is obtained as a chemical byproduct of the Kraft (sulfate) paper process in the alkaline  
173 treatment by sodium hydroxide or sodium bicarbonate under pressure with sodium sulfide of natural  
174 wood pulp from trees, especially pinewood from pine trees. The volatized gases are condensed to yield  
175 sulfate turpentine. The black liquor is concentrated and left to settle. The top insoluble layer known as  
176 “tall oil soap” is skimmed off from the surface (Weyerhaeuser, 2008). The tall oil soap is then reacted with  
177 sulfuric acid to form crude tall oil. An alternative acid to use is boric acid, but it is not used because it is  
178 expensive and interferes with the paper making process. The crude tall oil is fractionally distilled by high  
179 temperature, low pressure into distilled tall oil (having the rosin acid content of 10 - 35%) and further  
180 refinery gives rise to tall oil fatty acid (TOFA) with CAS No. 61790-12-3 (the rosin acid content of 1 - 10%),  
181 according to reference Chemicallyland21.com (2009).

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183 **Evaluation Question #3: Is the petitioned substance created by naturally occurring biological**  
184 **processes? (From 7 U.S.C. § 6502 (21)).**

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186 Tall oil products are materials extracted from wood pulp, especially pine tree wood, which is a renewable  
187 natural resource. During the process of pulping coniferous trees to make paper, sodium salts of chemicals  
188 (tall oil soap) occurring naturally in the trees are produced as a co-product (U.S. EPA, 2009). When  
189 acidulated, this soap becomes Crude Tall Oil (U.S. EPA, 2009).

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191 **Evaluation Question #4: Is there environmental contamination during the petitioned substance’s**  
192 **manufacture, use, misuse, or disposal? (From 7 U.S.C. § 6518 (m) (3)).**

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194 During the manufacture of tall oil, the precursors or extractives dissolve in the pulping solution (black  
195 liquor), are concentrated, and then skimmed. The skimmed material is called tall oil soap and is the  
196 sodium salt of tall oil (U.S. EPA, 2009). Tall oil soap is then acidulated with sulfuric acid to pH 4.0 to yield  
197 crude tall oil. A by-product of this acidulation is “wastewater, tall oil soap acidulation,” which is essentially  
198 a 12% solution of sodium sulfate containing dilute amounts (1 to 2%) of tall oil (U.S. EPA, 2009). Since the  
199 petitioned tall oil is not soluble in water it is not a dangerous substance to contaminate groundwater  
200 sources. After the tall oil is skimmed off the “black liquor”, the liquor is recycled for further use in the  
201 paper making process. The final waste stream (the aqueous layer formed by acidulation of tall oil soap  
202 with H<sub>2</sub>SO<sub>4</sub>) after the tall oil is extracted ends up and is discharged into a pulp mill’s wastewater treatment  
203 system. It is either recycled to the pulping process or diverted to wastewater treatment (U.S. EPA, 2008,  
204 pg. 2). However, U.S. EPA lists effluent limits and pollution guidelines to wastewater streams from  
205 manufacture for tall oil rosin (TOR) are in 40 CFR, part 454, §454.42 to be assessed at

206 [http://ecfr.gpoaccess.gov/cgi/t/text/text-  
207 idx?c=ecfr&sid=1c0c4500aa79ec12d283ff15fdad2f34&rgn=div8&view=text&node=40:29.0.1.1.25.4.5.3&idno  
208 =40](http://ecfr.gpoaccess.gov/cgi/t/text/text-idx?c=ecfr&sid=1c0c4500aa79ec12d283ff15fdad2f34&rgn=div8&view=text&node=40:29.0.1.1.25.4.5.3&idno=40)

209  
210 According to this U.S. EPA section 454.22 of title 40 reference, the biochemical oxygen demand (BOD<sub>5</sub>) in  
211 effluent for TOR is 0.995 milligram per liter (mg/L) for the maximum discharge in any one day and 0.529  
212 mg/L for the maximum average daily value for 30 consecutive days. The total suspended solids (TSS) non-  
213 filterable in effluent for TOR are 0.705 mg/L and 0.243 mg/L for the maximum average daily value for 30  
214 consecutive days. The acceptable pH range is 6.0 to 9.0. EPA (2008a) states a low concern for potential  
215 worker exposure risk to tall oil and its related substances.

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217 **Evaluation Question #5: Is the petitioned substance harmful to the environment? (From 7 U.S.C. § 6517**  
218 **(c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A) (i).)**

219  
220 Available data indicate that the potential acute hazard of the tall oil to fish, aquatic invertebrates and  
221 aquatic plants is low (U.S. EPA, 2008a). The environmental effects of tall oil (MorningStar Consulting,  
222 2008) were reported to EPA. Available environmental effects data and acute toxicity to fish, *Daphnia magna*  
223 or aquatic invertebrates, and green algae or aquatic plants were provided using the following terms:  
224 LC50 or Lethal concentration 50 in milligrams per liter (mg/L) represents the concentration causing death  
225 to 50% of the exposed test organisms in a given time period.

226 LL50 or Lethal level 50 in mg/L represents the level of any environmental factor (pH, temperature, etc.)  
227 that causes death to 50% of the exposed group of organisms in a given time period.

228 EC50 or Effect concentration 50 in mg/L represents the concentration causing measurable effects to 50% of  
229 the exposed test organisms in a given time period.

230 EL50 or Effect level 50 in mg/L represents the level of any environmental factor causing measurable effects  
231 to 50% of the exposed test organisms in a given time period.

232  
233 The acute toxicity data of tall oil (MorningStar Consulting, 2008) in an aquatic environment reported to  
234 EPA are given as follows:

235 The LC50 and LL50 for fish are 10 mg/L and greater than 1000 mg/L respectively at 96 hours.

236 The EC50 and LL50 for aquatic invertebrates are 55.7 mg/L and greater than 1000 mg/L respectively at 48  
237 hours.

238 The EC50 and EL50 for algae are 0.79 to 9 mg/L and 854 mg/L respectively at 72 hours.

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240 U.S. EPA (2001) state volatilization from water may be significant since many of the individual mixture  
241 components from tall oil and tall oil acidulation wastewater have low water solubilities and moderate  
242 Henry's Law constants in  $\text{atm}^3\text{m}^3/\text{mol}$ . If these substances enter the atmosphere in this manner they will  
243 be degraded rapidly by reaction with photochemically generated hydroxyl radicals and by reaction with  
244 ozone and nitrate radicals (EPA, 2001). Based on their environmental fate characterization (generally not  
245 persistent or bio-accumulative) the hazard of the substance to aquatic organisms under chronic exposure  
246 conditions is expected to be low because it is virtually insoluble in water (U.S. EPA, 2008a) at a determined  
247 9 mg/L water solubility (Pine Chemicals Association, 2003). U.S. EPA (2008a) state that the low  
248 bioaccumulation potential and low environmental persistence characteristics along with low acute toxicity  
249 to fish, aquatic invertebrates, and aquatic plants, suggest a low concern for potential risk to aquatic  
250 organisms from environment releases.

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252 **Evaluation Question #6: Is there potential for the petitioned substance to cause detrimental chemical**  
253 **interaction with other substances used in organic crop or livestock production? (From 7 U.S.C. § 6518**  
254 **(m) (1).)**

255  
256 Study data by the U.S. Environmental Protection Agency (2008a) indicate no potential for the distilled tall  
257 oil to cause detrimental chemical interaction with other substances used in crop or animal livestock  
258 production. Repeated oral exposures of high doses of tall oil in animal studies showed minimal  
259 mammalian toxicity (U.S. EPA, 2008a, pg. 1 and pg. 3). In EPA (2008b) studies male and female Sprague-  
260 Dawley rats were administered tall oil concentrations up to 20,000 parts per million (ppm) in their diets.  
261 At 20,000 ppm (1600 mg/kg/kg-body weight/day) decreased food consumption, decreases in body and  
262 adrenal gland weights and increases in bilirubin and alkaline phosphatase levels were observed in both  
263 sexes. There were increases in liver weight, spleen weight and cholesterol levels in males and decreases in  
264 white blood cell count and ovary weight in females (U.S. EPA, 2008b, p. 16). The petitioned substance was  
265 administered to Charles River rats in their diet for up to 90 days and the test data showed the No Observed  
266 Effect Level (NOEL) was 5% at 2500 mg/kg/day (Pine Chemicals Association, 2004). Due to its low water  
267 solubility (9 mg/L) and lack of any measurable vapor pressure (effectively zero) at ambient temperature,  
268 stable hydrolysis (U.S. EPA, 2008b), and high biodegradability (60 to 73 percent biodegradation by  
269 microbes after 28 days, U.S. EPA, 2008b), there is no opportunity for tall oil and related substances to enter  
270 the atmosphere (Pine Chemicals Association, 2003). The addition of tall oil in swine diets improved belly

271 firmness and reduced backfat of growing-finishing pigs without affecting the palatability of pork loin  
272 (longissimus muscle) chops (Waylan et al., 2002).

273  
274 According to Hochman (2010) a layer of wax containing tall oil (rosin) can be applied as a coat to organic  
275 lemons, limes, grapefruits, oranges, tangerines as a protective barrier against moisture loss and  
276 dehydration. Karen Hochman (2010) provides the point that the wax coating is on the outer peel portion of  
277 the citrus fruits so it would not cause detrimental chemical effect. Also, the U.S. FDA allows the use of the  
278 petitioned substance as a coating on fresh citrus fruit (21 CFR section 172.210).

279  
280 **Evaluation Question #7: Are there adverse biological or chemical interactions in the agro-ecosystem by**  
281 **using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**  
282

283 There is some information available to indicate that distilled tall oil has virtually no harmful biological or  
284 chemical interactions in the agro-ecosystem. The ecological toxicity assessment of this petitioned substance  
285 indicates it has virtually no toxic effects or apparent harm to fish, plants, and animals (U.S. EPA, 2008a, pg.  
286 1 and pg. 3). Based on mammalian toxicity data presented by Pine Chemicals Association (2004) presented  
287 to U.S. EPA tall oil is non-toxic. Pine Chemicals Association (2004) data is summarized as follows:

288  
289 Tall oil has no acute oral toxicity (i.e.,  $LD_{50} = > 10,000$  mg/kg) and repeat dose toxicity data demonstrate  
290 no observed effect level (NOEL) of 2500 mg/kg/day. No evidence of reproductive or developmental  
291 toxicity was observed in a two generation study. Genotoxicity test results show no evidence of  
292 mutagenicity in *Salmonella* (i.e., Ames test) for tall oil. Chromosomal aberrations in Chinese hamster ovary  
293 cells were evident only at concentrations of tall oil that were overtly toxic to the cells.

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295 U.S. EPA (2007) provided their acute toxicity study data of tall oil on animals as follows:

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297 Sprague-Dawley rats (5/sex) were administered crude tall oil via oral route at 6000 mg/kg-body weight  
298 and observed for 14 days. One death was noted. Tall oil has no acute oral toxicity (i.e.,  $LD_{50} = > 6,000$   
299 mg/kg-body weight). Repeat dose toxicity data on the rates demonstrate at 20,000 ppm or 16,000 mg/kg-  
300 body weight/day (the highest dose tested) there is decreased food consumption, decreases in body and  
301 adrenal gland weights and increases in bilirubin and alkaline phosphatase levels in both sexes. There was  
302 also a decrease in implantation sites at 20,000 ppm or 16,000 mg/kg-body weight/day (the highest dose  
303 tested).

304 Mutagenicity potential of tall oil was evaluated *in vitro* in Ames assays using five strains of *Salmonella*  
305 *typhimurium* in the presence and absence of metabolic activation and up to 5,000 µg/plate of test substance  
306 and no increases in mutation frequency were observed at any concentration tested.

307 *In vitro* chromosomal aberration assays (CAS No. 8002-26-4) were conducted using Chinese hamster ovary  
308 cells with and without metabolic activation, using tall oil at concentration ranging from 10 to 78 µg/mL.  
309 Chromosomal aberrations were observed with tall oil with metabolic activation, but only at cytotoxic  
310 concentration (30 µg/mL). No aberrations were observed at concentrations that were not cytotoxic with or  
311 without metabolic activation.

312  
313 For potential ecotoxicological effects, tall oil or related substances are non-toxic to aquatic organisms.  
314 The acute toxicity data of tall oil (Pine Chemicals Association, 2003 and 2004) in an aquatic environment  
315 reported to EPA are given as follows:

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317 The acute no observed effect loading rate (NOEL<sub>r</sub>) for fish is 1000 mg/L at 96 hours.  
318 The acute no observed effect loading rate (NOEL<sub>r</sub>) for aquatic invertebrates (*Daphnia*) is 1000 mg/L at 48  
319 hours.  
320 The acute no observed effect loading rate (NOEL<sub>r</sub>) for algae is 854 mg/L at 72 hours.

321  
322 U.S. EPA (2007) provided their acute toxicity study data of tall oil on aquatic organisms as follows:

323  
324 The acute no observed effect loading rate (NOEL<sub>r</sub>) for Fathead minnows (*Pimephales promelas*) is 1000 mg/L  
325 at 96 hours.

326 The acute no observed effect loading rate (NOEL<sub>r</sub>) for aquatic invertebrates (*Daphnia magna*) is 1000 mg/L  
327 at 48 hours.

328 The acute no observed effect loading rate (NOEL<sub>r</sub>) for Green algae (*Pseudokirchneriella subcapitata*) is 1000  
329 mg/L at 72 hours.

330  
331 In greenhouse and field trials on chrysanthemum and cabbage, Xie and Isman (1995) did not observe any  
332 plant toxicity following once a week applications of tall oil at a concentration of 1%. The 1% tall oil was  
333 observed to cause 50% mortality and 55% deterrence of aphids, especially at the second-instar stage and it  
334 provided pest control for other soft-bodied insects. Xie and Isman (1995) suggested mortality was a  
335 consequence of both deterrent (starvation) and toxic actions of the tall oil. In separate studies of Xie et al.  
336 (1993) results showed that resin acids are responsible for antifeedant and growth inhibitory action of crude  
337 tall oil (containing 27% total resin acids) against the variegated cutworm (caterpillars of night-flying  
338 moths). Bioassays with commercial pure resin acids (abietic, dehydroabietic, and isopimaric acids) did  
339 verify the importance of individual resin acids to the bioactivity of crude tall oil (Xie et al., 1993). Each of  
340 the test chemicals inhibited cutworm larvae in a dose-dependent manner and no synergistic action was  
341 involved (Xie et al., 1993).

342

343 **Evaluation Question #8: Are there detrimental physiological effects on soil, organisms, crops, or**  
344 **livestock by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**

345

346 According to the Pine Chemicals Association (2003), the five physicochemical variables required to be  
347 measured and evaluated in the Screening Information Data Sets (SIDS) battery for U.S. EPA's screening  
348 studies and hazard characterization of a high production volume (HPV) chemical like tall oil include  
349 melting point, boiling point, vapor pressure, octanol-water partition coefficient ( $K_{ow}$ ), and water solubility.  
350 According to the U.S. EPA (2007) the measured physicochemical properties are listed as given for tall oil  
351 (CAS No. 8002-26-4) and are evaluated as follows:

352

353 Melting point (°C) and boiling point (°C) temperatures were not determined because tall oil is a complex  
354 mixture and will either not give a sharp melting point when heated or will decompose on heating at a high  
355 temperature before it melts or boils. The vapor pressure (hPa at 25°C or ambient conditions) is negligible  
356 or fundamentally zero so measurement is not obtainable. The measured water solubility for tall oil is 9  
357 mg/L at 20°C. This is an analytical measurement issue also because tall oil is basically insoluble in water  
358 at 25°C or ambient temperature conditions. The log of the partition coefficient ( $K_{ow}$ ) for tall oil equals a  
359 range of values (4.9-7.7) measured (EPA, October 2007, p. 6, Table 1) rather than a single value  
360 representative of the complex mixture.

361

362 There is no consistency of partition coefficient ( $K_{ow}$ ) results between tests when tall oil is measured as a  
363 complex mixture because when the analyst uses standardized methods to determine the  $K_{ow}$  range of  
364 values for crude tall oil, the petitioned chemical substance will readily fractionate into its various  
365 components before the analysis is even complete. Hence, in the same U.S. EPA (October 2007) document  
366 above on page 4 the log  $K_{ow}$  values for tall oil are provided as follows:

367

368 Log  $K_{ow}$  = 4.9 to 8.2 (measured at pH 2)

369

370 In order to have an accurate and reliable measurement for partition coefficient ( $K_{ow}$ ) values for tall oil, the  
371 partition coefficients of individual fatty acid constituents or individual substance components are  
372 determined separately in the complex mixture by standard analytical methods. EPA (2007) provided the  
373 log  $K_{ow}$  values for tall oil (page 4) as follows:

374

375 Log  $K_{ow}$  = 3.5 to 5.4 (measured at pH 7.5) for five components

376

377

378 The  $K_{ow}$  values provide a significant measurement for EPA of the environmental fate of crude tall oil  
379 chemical and its related components. According to the U.S. EPA (1999, 64 FR 60194), solubility in octanol  
380 solvent (as a substitute for fat) is not a good predictor of bioaccumulation in fish.  $K_{ow}$  is correlated with the  
381 potential for a chemical to bioaccumulate in organisms; the bioconcentration factor (BCF) can be predicted  
382 from  $\log K_{ow}$  (EPA, 1999). For example, a  $\log K_{ow}$  of 4 versus a  $\log K_{ow}$  of 5 is equivalent to a BCF of  
383 approximately 1,000 versus 5,000, respectively (EPA, 1999). The bioaccumulation for tall oil is expected to  
384 be low based on estimated bioconcentration factor (BCF) of 10 (EPA, 2008b) for some representative  
385 components (oleic acid and linoleic acid) of the mixture and based on the accumulation of the substance in  
386 aquatic organisms living in contaminated environments.

387  
388 EPA (1999) states that  $K_{ow}$  is a coefficient which serves as a substitute for the partitioning of chemicals  
389 between water and fat, and cannot be accurately estimated via separate determinations of solubility in pure  
390 octanol and water (i.e., by calculating the ratio of the pure solvent solubilities). Dybdah (1993) conducted a  
391 physiochemical property evaluation of distilled tall oil using a Partition Coefficient (n-Octanol/Water) or  
392 Pow [ $K_{ow}$ ] determination using a High Performance Liquid Chromatograph (HPLC) Method. The  
393 Octanol/Water Partition Coefficient (Pow or commonly indicated as  $K_{ow}$ ) is correlated to water solubility,  
394 soil/sediment sorption coefficient, and bioconcentration of the distilled tall oil. At pH 2, the  $\log Pow$   
395 [ $K_{ow}$ ] values of eight components in tall oil were 6.1, 6.5, 7.0, 7.4, 7.6, 7.8, 8.1, and 8.2. At pH 7.5, the  $\log$   
396  $K_{ow}$  values of five components in tall oil were 3.5, 4.2, 4.5, 4.7, and 5.4 (Dybdah, 1993, pg. 21). Due to the  
397 distribution coefficient, n-octanol/water data, an accumulation of tall oil in organisms is not expected.  
398

399 Study data by the U.S. Environmental Protection Agency (2008a) indicate no potential for the distilled tall  
400 oil to cause detrimental chemical interaction with other substances used in crop or animal livestock  
401 production. Movement of distilled tall oil in the environment would be very limited.  
402

403 The release or transport and distribution tendency of tall oil from a particular environmental compartment  
404 or partition (e.g., air, water, soil and sediment) and the photodegradation tendency were provided to EPA  
405 by MorningStar Consulting (2008) as follows:

406  
407 Less than 0.1 nanograms (ng) of tall oil escaped from 1 cubic meter ( $m^3$ ) of air  
408 7 to 8 grams (g) of tall oil escaped from 1 liter (L) of water  
409 28 to 29 milligrams (mg) of tall oil escaped from 1 kilogram (kg) of soil  
410 63 to 64 milligrams (mg) of tall oil escaped from 1 kilogram (kg) of sediment  
411

412 Half (50%) of tall oil undergoes photodegradation in 2 hours or less.  
413

414 **Evaluation Question #9: Is there a toxic or other adverse action of the petitioned substance or its**  
415 **breakdown products? (From 7 U.S.C. § 6518 (m) (2).)**

416  
417 According to the Pine Chemicals Association, Inc. HPV Task Force (2003) no adverse health consequences  
418 would be associated with any exposures to tall oil or related substances. For potential ecotoxicological  
419 effects, the data on tall oil or its breakdown products demonstrate they are non-toxic to aquatic organisms  
420 including fish, daphnia and algae with the no observed effect loading rate or NOELr for each test at greater  
421 1000 mg/L (Pine Chemicals Association, Inc., 2003, pg. 23). Volatilization to air and hence inhalation  
422 exposure would be minimal due to the essential lack of a vapor pressure for this petitioned substance.  
423 Exposure is generally limited to dermal contact during manufacture of the products derived from tall oil.  
424 P. A. Botham et al., 2008 states that tall oil rosin (a by-product of pulping) when tested in guinea pigs in its  
425 non-oxidized form was found to be not a skin sensitizer. However, a guinea pig maximization test (GPMT)  
426 showed that tall oil rosin (TOR) in its readily oxidized form can be considered a skin sensitizer and should  
427 follow labeling and regulatory requirements of the European Union. A human patch testing study in 1785  
428 patients investigated dermal contact sensitivity to TOR (Johnson and Bonner, 2009). A total of 50 patients  
429 (2.8%) tested positive for TOR 48 or 72 hours after application. Males experienced a 1.8% incidence



430 (11/613) and females exhibited a 3.3% incidence (39/1172). Patients at age 50 years or older had a higher  
431 incidence (4.4%) of sensitivity to TOR in the study.

432  
433 **Evaluation Question #10: Is there undesirable persistence or concentration of the petitioned substance**  
434 **or its breakdown products in the environment? (From 7 U.S.C. § 6518 (m) (2).)**  
435

436 Available data indicate tall oil has low persistence and low bioaccumulation potential (U.S. EPA, 2008a, pg.  
437 2). According to Madsen (1993) distilled tall oil (CAS No. 8002-26-4) degrades 43% after 7 days and 60%  
438 after 28 days.

439  
440 The release or transport and distribution tendency of tall oil from a particular environmental compartment  
441 or partition (e.g., air, water, soil and sediment) and the photodegradation tendency were provided to EPA  
442 by MorningStar Consulting (2008) as follows:  
443

444 Less than 0.1 nanograms (ng) of tall oil escaped from 1 cubic meter (m<sup>3</sup>) of air  
445 7 to 8 grams (g) of tall oil escaped from 1 liter (L) of water  
446 28 to 29 milligrams (mg) of tall oil escaped from 1 kilogram (kg) of soil  
447 63 to 64 milligrams (mg) of tall oil escaped from 1 kilogram (kg) of sediment  
448

449 Half (50%) of tall oil undergoes photodegradation in 2 hours or less.  
450

451 According to U.S. EPA (2008b) tall oil (CAS No. 8002-26-4) remains in a liquid state as a complex mixture at  
452 room temperature. The substance is measured to be readily 60 to 73% biodegradable and undergoes  
453 photolysis at 28 days, hydrolysis is at a negligible rate, persistence is ranked P1 (low), and bioaccumulation  
454 is ranked B1 (low). The bioaccumulation for tall oil is expected to be low based on estimated  
455 bioconcentration factor (BCF) of 10 (EPA, 2008b) for some representative components (oleic acid and  
456 linoleic acid) of the mixture and based on the accumulation of the substance in aquatic organisms living in  
457 contaminated environments.  
458

459 **Evaluation Question #11: Is there any harmful effect on human health by using the petitioned**  
460 **substance? (From 7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and), 7 U.S.C. § 6518 (m) (4).)**  
461

462 There is sufficient data on acute mammalian toxicity for tall oil demonstrating that this compound is non-  
463 toxic to humans (Pine Chemicals Association, Inc. HPV Task Force, 2003, pg. 23). In fact recent research  
464 has successfully demonstrated a use for tall oil phytosterols in treating human patients with  
465 hypercholesterolemia (O'Quinn et al., 2000). Repeated oral exposures of tall oil in animal studies show it  
466 has low toxicity to human health (U.S. EPA, 2008a). There was no developmental toxicity and low  
467 reproductive toxicity observed in a combined repeated dose/reproductive/ developmental toxicity  
468 screening test with tall oil (U.S. EPA, 2008a). Table 3 in U.S. EPA (2007) document provides a summary of  
469 human health data for tall oil (CAS 8002-26-4) as follows:  
470

471 Acute oral toxicity data shows LD<sub>50</sub> is greater than 6000 mg/kg-body weight (human bw).  
472 Repeated dose toxicity data shows NOEL is 80 mg/kg-bw/day and LOAEL is 414 mg/kg-bw/day.  
473 Reproductive (Maternal) toxicity data shows NOEL is 80 mg/kg-bw/day and LOAEL is 414 mg/kg-  
474 bw/day.  
475 Developmental toxicity data shows NOEL is 414 mg/kg-bw/day and LOAEL is 1600 mg/kg-bw/day.  
476 Genetic toxicity data shows gene mutation *in vitro* is negative and shows chromosomal aberrations *in vitro*  
477 is negative.  
478

479 LD<sub>50</sub> equals lethal level 50.  
480 NOEL equals no observable effects level.  
481 LOAEL equals lowest observable adverse effects level.  
482

483 **Evaluation Question #12: Is there a wholly natural product that could be substituted for the petitioned**  
484 **substance? (From 7 U.S.C. § 6517 (c) (1) (A) (ii).)**

485  
486 A substitute is animal tallow, which is obtained wholly naturally as a rendered form of beef or mutton fat.  
487 Tallow fatty acids (21 CFR 172.660) like plant derived tall oil fatty acids can be used for the production of  
488 soaps and lubricants. About 35% of the United States fatty acid production and more than 50% of the  
489 unsaturated fatty acid part comes from tall oil (Goldstein, 1993). Tall oil is a major source of fatty acids  
490 (Sheely and Potts, 1958). Another natural substitute for the petitioned substance includes terpene extracts  
491 from soft woods (Gershenzon and Dudareva, 2007).

492  
493 **Evaluation Question #13: Are there other already allowed substances that could be substituted for the**  
494 **petitioned substance? (From 7 U.S.C. § 6517 (m) (6).)**  
495

496 Neem oil could be substituted for the petitioned substance or distilled tall oil. Organic neem oil of  
497 vegetable origin shares several of the uses of distilled tall oil including being allowed as a bio-pesticide for  
498 powdery mildew (Green Earth Products, 2009, ref. 1 and Wikipedia, 2009, pg. 2). However, neem oil is not  
499 a good source of rosin acids like tall oil. However, neem oil is a good source of fatty acids as tall oil. Other  
500 approved substitutes for the petitioned substance include vegetable oils (ICIS, 2003), and white mineral oil  
501 (Arizona Chemical, 2009).

502  
503 **Evaluation Question #14: Are there alternative practices that would make the use of the petitioned**  
504 **substance unnecessary? (From 7 U.S.C. § 6517 (m) (6).)**  
505

506 Farmers could use various alternative methods as crop rotation and usage of beneficial insects (Green Earth  
507 Products, 2009, ref. 2) which would make the use of the petitioned substance (distilled tall oil) in an organic  
508 formulated pesticide product unnecessary. The application of plant sterols as food and beverage  
509 ingredients would make the petitioned substance unnecessary (FSANZ, 2009; Cantrill, 2008). The daily  
510 intake (ADI) for plant sterols or phytosterols has already been established by FSANZ (2009) to be 40  
511 mg/kg body weight (human).

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